

SUMMATIVE (FORMAL) ASSESSMENT: MODULE 2B

THE EUROPEAN INSOLVENCY REGULATION

This is the summative (formal) assessment for Module 2B of this course and is compulsory for all candidates who selected this module as one of their compulsory modules from Module 2. Please read instruction 6.1 on the next page very carefully.

If you selected this module as one of your elective modules, please read instruction 6.2 on the next page very carefully.

The mark awarded for this assessment will determine your final mark for Module 2B. In order to pass this module, you need to obtain a mark of 50% or more for this assessment.

INSTRUCTIONS FOR COMPLETION AND SUBMISSION OF ASSESSMENT

Please read the following instructions very carefully before submitting / uploading your assessment on the Foundation Certificate web pages.

- 1. You must use this document for the answering of the assessment for this module. The answers to each question must be completed using this document with the answers populated under each question.
- 2. All assessments must be submitted electronically in MS Word format, using a standard A4 size page and a 11-point Arial font. This document has been set up with these parameters please do not change the document settings in any way. DO NOT submit your assessment in PDF format as it will be returned to you unmarked.
- 3. No limit has been set for the length of your answers to the questions. However, please be guided by the mark allocation for each question. More often than not, one fact / statement will earn one mark (unless it is obvious from the question that this is not the case).
- 4. You must save this document using the following format: [studentID.assessment2B]. An example would be something along the following lines: 202223-336.assessment2B. Please also include the filename as a footer to each page of the assessment (this has been pre-populated for you, merely replace the word "studentID" with the student number allocated to you). Do not include your name or any other identifying words in your file name. Assessments that do not comply with this instruction will be returned to candidates unmarked.
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- 6.1 If you selected Module 2B as one of your compulsory modules (see the e-mail that was sent to you when your place on the course was confirmed), the final time and date for the submission of this assessment is 23:00 (11 pm) GMT on 1 March 2023. The assessment submission portal will close at 23:00 (11 pm) GMT on 1 March 2023. No submissions can be made after the portal has closed and no further uploading of documents will be allowed, no matter the circumstances.
- 6.2 If you selected Module 2B as one of your elective modules (see the e-mail that was sent to you when your place on the course was confirmed), you have a choice as to when you may submit this assessment. You may either submit the assessment by 23:00 (11 pm) GMT on 1 March 2023 or by 23:00 (11 pm) BST (GMT +1) on 31 July 2023. If you elect to submit by 1 March 2023, you may not

7.	submit the assessment again by 31 July 2023 (for example, in order to achieve a higher mark). Prior to being populated with your answers, this assessment consists of 10 pages.	
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ANSWER ALL THE QUESTIONS

QUESTION 1 (multiple-choice questions) [10 marks in total]

Questions 1.1. - 1.10. are multiple-choice questions designed to assess your ability to think critically about the subject. Please read each question carefully before reading the answer options. Be aware that some questions may seem to have more than one right answer, but you are to look for the one that makes the most sense and is the most correct. When you have a clear idea of the question, find your answer and mark your selection on the answer sheet by highlighting the relevant paragraph in yellow. Select only ONE answer. Candidates who select more than one answer will receive no mark for that specific question.

Question 1.1

The EIR 2000 was the first European initiative to ever attempt to harmonise the insolvency laws of EU Member States.

Select the correct answer from the options below:

- (a) True, before the EIR 2000, the EU has not sought to harmonise the insolvency laws of EU Member States.
- (b) False, there was another EU Regulation regulating insolvency law at EU level before the EIR 2000.
- (c) False, an EU Directive regulating insolvency law at EU level existed before the EIR 2000.
- (d) False, the EU sought to draft Conventions with a view to harmonising the insolvency laws of EU Member States as early as the 1960s, but these initiatives failed.

Question 1.2

According to Article 1(1) of the EIR 2015, proceedings fall within the scope of the EIR if:

- (a) they are based on laws relating to insolvency for the purpose of rescue, adjustment of debt, reorganisation, or liquidation; are public; are collective.
- (b) they are based on laws relating to insolvency for the purpose of liquidation; are public; are collective.
- (c) they are based on laws relating to insolvency for the purpose of rescue, adjustment of debt, reorganisation, or liquidation; are public.

(d) they are based on laws relating to insolvency for the purpose of rescue, adjustment of debt, reorganisation, or liquidation; are collective.

Question 1.3

In 2017, the EIR Recast replaced the EIR 2000. Recasting the EIR 2000 was deemed necessary by various stakeholders. Why?

- (a) Through its case law, the CJEU had altered the literal meaning of several provisions of the EIR 2000. Newly formulated rules, in line with the CJEU interpretation, were therefore needed.
- (b) The EIR 2000 was generally regarded as a successful instrument in the area of European insolvency law by the EU institutions, practitioners and academics. However, a number of its shortcomings were identified by an evaluation study and a public consultation.
- (c) The fundamental choices and underlying policies of the EIR 2000 lacked support from the major stakeholders (businesses, public authorities, insolvency practitioners, etc.). A new Regulation was therefore needed to meet their expectations.
- (d) The EIR 2000 proved to be inefficient and incapable of promoting co-ordination of cross-border insolvency proceedings in the EU.

The correct answer was B.

Question 1.4

Why can it be said that the EIR Recast did not overhaul the status quo?

- (a) The EIR Recast is a copy of the EIR 2000. Its structure and the wording of all articles are similar.
- (b) Although the EIR Recast includes relevant and useful innovations, it has stuck with the framework of the EIR 2000 and mostly codified the jurisprudence of the CJEU.
- (c) The EIR Recast has not added any new concept to the text of the EIR 2000.
- (d) It is incorrect to say that the EIR Recast has not overhauled the *status quo* at all. On the contrary, the EIR Recast has departed from the text of its predecessor and is a completely new instrument which has rejected all existing concepts and rules.

Question 1.5

The EIR Recast is an instrument of a predominantly procedural nature (including private international law issues). Nevertheless, it contains a number of substantive provisions. Which one of the following provisions constitutes a harmonised (standalone) rule of substantive law?

- (a) Article 18 EIR Recast ("Effects of insolvency proceedings on pending lawsuits or arbitral proceedings").
- (b) Article 40 EIR Recast ("Advance payment of costs and expenses").
- (c) Article 7 EIR Recast ("Applicable law").
- (d) Article 31 EIR Recast ("Honouring of an obligation to a debtor").

Question 1.6

The EIR 2015 does not provide a definition of "insolvency" or "likelihood of insolvency". What are the consequences of this?

- (a) The ECJ has provided a definition of "insolvency" in recent case law.
- (b) The European Commission has provided a definition of "insolvency" in its Recommendation on a "New Approach to Business Failure" published in 2014.
- (c) Each Member State will define "insolvency" in national legislation.
- (d) Deciding whether a debtor is "insolvent" or not is a matter for the ECJ to determine.

Question 1.7

The EIR Recast introduced the concept of "synthetic proceedings". What are they?

- (a) "Synthetic proceedings" means that when an insolvency practitioner in the main insolvency proceedings has given an undertaking in accordance with Article 36, the court asked to open secondary proceedings should not, at the request of the insolvency practitioner, open them if they are satisfied that the undertaking adequately protects the general interests of local creditors.
- (b) "Synthetic proceedings" means that for the case at hand, several main proceedings can be opened, in addition to several secondary proceedings.
- (c) "Synthetic proceedings" means that when secondary proceedings are opened, these are automatically rescue proceedings, as opposed to liquidation proceedings.

(d) "Synthetic proceedings" means that insolvency practitioners in all secondary proceedings should treat the proceedings they are dealing with as main proceedings for the purpose of protecting the interests of local creditors.

Question 1.8

The EIR Recast kept the concept of the "centre of main interests" (COMI) of the debtor, which already existed in the EIR 2000. What were the amendments adopted in relation to this concept?

- (a) The COMI of the debtor is not presumed to be "at the place of the registered office" anymore and the debtor will need to confirm where his COMI is before the beginning of each case.
- (b) Although the COMI of a debtor is still presumed to be "at the place of the registered office", it is now possible to rebut this presumption, albeit only by the courts.
- (c) The rule that a company's COMI conforms to its registered office is now an irrefutable presumption.
- (d) Although the COMI of a debtor is still presumed to be "at the place of the registered office", it should now be possible to rebut this presumption based on Article 3 EIR Recast and Recital 31.

Question 1.9

In which of the following scenarios may the recognition of a foreign insolvency proceeding be denied under the EIR Recast?

- (a) Where the decision to open the insolvency proceedings was taken in flagrant breach of the right to be heard, which a person concerned by such proceedings enjoys.
- (b) The judgment, subject to recognition, was passed with incorrect application of the applicable substantive law.
- (c) The court, which has opened insolvency proceedings (originating court), most certainly did not have international insolvency jurisdiction to do so under the EIR Recast.
- (d) The rule applied by the court, which has opened insolvency proceedings (originating court), is unknown or does not have an equivalent in the law of the jurisdiction in which recognition is sought.

Question 1.10

In a cross-border dispute, the main proceedings before the German court concerns Schatz GmbH (registered in Germany) and Canetier SARL (registered in France). The case deals with an action to set aside four contested payments that amount to EUR 900,000. These payments were made pursuant to a sales agreement dated 29 December 2021, governed by Italian law. The contested payments have been made by Schatz GmbH to Canetier SARL before the former went insolvent. The insolvency practitioner of the company claims that the contested payments should be set aside because Canetier SARL must have been aware that Schatz GmbH was facing insolvency at the time the payments were made.

Considering the facts of the case and relevant provisions of the EIR Recast, which one of the following statements is the most accurate?

- (a) The insolvency practitioner will always succeed in his claim if he can clearly prove that under the *lex concursus*, the contested payments can be avoided (Article 7(2)(m) EIR Recast).
- (b) The contested transactions cannot be avoided if Canetier SARL can prove that the lex causae (including its general provisions and insolvency rules) does not allow any means of challenging the contested transactions, and provided that the parties did not choose that law for abusive or fraudulent ends.
- (c) The contested payments will not be avoided if Canetier SARL proves that such transactions cannot be challenged on the basis of the insolvency provisions of Italian law (Article 16 EIR Recast).
- (d) To defend the contested payments Canetier SARL can rely solely, in a purely abstract manner, on the unchallengeable character of the payments at issue on the basis of a provision of the *lex causae*.

The correct answer was C.

Total marks: 8 out of 10.

QUESTION 2 (direct questions) [10 marks]

Question 2.1 [maximum 2 marks] 2

The following $\underline{\text{two }(2) \text{ statements}}$ relate to particular provisions / concepts to be found in the EIR Recast. Indicate the name of the provision / concept (as well as the relevant EIR Recast article), addressed in each statement.

<u>Statement 1</u>. The presumptions that the registered office, the principal place of business and the habitual residence are the centre of main interests need to be rebuttable.

<u>Statement 2</u>. Proceedings covered by the scope of the EIR 2015 should include proceedings promoting the rescue of economically viable debtors, especially at a stage where there is a mere likelihood of insolvency.

[With respect to Statement 1, the name of the provision / concept is COMI presumptions (Article 3 EIR Recast). With respect to Statement 2, name of the provision / concept is Scope (Article 1 EIR Recast).]

Question 2.2 [maximum 3 marks] 0.5

The EIR Recast is built upon the concept of modified universalism, as pure universalism has been deemed idealistic and impractical for the time being. Provide three (3) examples of provisions from the EIR Recast which highlight this modified universalism approach.

- [(i) Opening secondary proceedings in any country where the debtor has an establishment;
- (ii) Recognising main proceedings without precluding the open of secondary proceedings; and

(iii)]

You only provided two examples and no legal references were provided.

Question 2.3 [maximum 3 marks] 0

Because pure universalism has not been adopted under the EIR 2015, main and secondary insolvency proceedings can be opened at the same time against the same debtor. In light of this, it is seminal that proper co-operation between the actors involved in concurrent proceedings takes place. It is therefore not surprising that co-operation has been introduced as an obligation on several actors in the EIR 2015. List three (3) provisions (recitals and / or articles) of the EIR Recast that deal with the obligation to co-operate.

- [(i) Opening insolvency proceedings in debtor's COMI;
- (ii) Opening secondary proceedings in any country where the debtor has an establishment; and
- (iii) Recognising main proceedings without precluding the open of secondary proceedings.]

Your examples are not dealing with <u>co-operation</u>. You were also required to provide legal references (articles/recitals).

Question 2.4 [maximum 2 marks] 0

It is widely accepted that the opening of secondary proceedings can hamper the efficient administration of the debtor's estate. For this reason, the EIR Recast has introduced a number of legal instruments to avoid or otherwise control the opening, conduct and closure of secondary proceedings. Provide two (2) examples of such instruments and briefly (in one to three sentences) explain how they operate.

[Firstly, even if main proceedings are recognised, secondary proceedings are not automatically opened. Secondly, the court has the power to open insolvency proceedings for several companies belonging to the same group are opened in a single country even if such companies are located in several countries.]

You were required to list Articles 36 and 38.

Total marks: 2.5 out of 10.

QUESTION 3 (essay-type questions) [15 marks in total]

In addition to the correctness, completeness (including references to case law, if applicable) and originality of your answers to the questions below, marks may be awarded or deducted on the basis of your presentation, expression and writing skills.

Question 3.1 [maximum 5 marks] 5

During the reform process of the EIR 2000, what main elements were identified by the European Commission as needing revision within the framework of the Regulation (whether adopted or not)?

[The European Commissions reported the following points as a proposal for adaption and then they were adopted in EIR 2015:

- (i) extending the scope of EIR 2015;
- (ii) promoting the cooperation between insolvency practitioners and courts;
- (iii) reserving the possibility to open insolvency proceedings for several companies belonging to the same group in a single jurisdiction;
- (iv) improving the timely notification to creditors; and
- (v) protecting the data.]

Question 3.2 [maximum 5 marks] 5

While the EIR Recast was welcomed by most stakeholders, it was also criticised by some as a "missed opportunity" and "modest". List $\underline{\mathsf{two}}$ (2) flaws or shortcomings of the EIR Recast and explain how you consider they could be corrected.

[Firstly, as there is no definition about "employment contract", it is not clear whether a domestic legislation of Member States decide the definition. Nowadays, it is not easy to discern whether a contract is an employment contract and a service contract, e.g., gig worker. As a result, depending on Member States, the way to protect a claim based

on such ambiguous contract may be different. On the other hand, it is too difficult to cover all type of contract having nature of employment by introducing the definition about the employment. Therefore, introducing the treatment is useful in the case that the interpretation of the employment contract is different, while the forum shopping should be avoided.

Secondly, if insolvency proceedings for group companies are opened, group coordination proceedings are just recommended, not required under EIR Recast. As a result, the nature of group co-ordination is non-binding. On the other hand, the simple introduction to the binding group co-ordination proceedings may cause the inflexibility about group proceedings. It may be just idea that, if insolvency practitioners appointed in the proceedings file the request to bind the group coordination with the court, the court can sanction the binding group coordination. Nevertheless, analysing the past cross-border or protocols is important. We should find the common feature to be binding from such past examples.]

Question 3.3 [maximum 5 marks] 3.5

The European Insolvency Regulation is a choice-of-forum instrument, which although aiming at procedural harmonisation, did not harmonise the substantive insolvency laws of the Member States. Because of lingering disparities among the national insolvency regimes across the EU, the European institutions introduced the Directive on Preventive Restructuring Frameworks in 2019, which is meant to dovetail the European Insolvency Regulation. List two (2) ways in which the Regulation and the Directive differ.

[With respect to applicable law (or "conflict of laws"), the Regulation has the general principle under Article 7 (1): "the law applicable to insolvency proceedings and their effects shall be that of the Member State within the territory of which such proceedings are opened." On the other hand, Because of the nature of directive, the Directive has the room that Member States can apply the principles set out in the Directive to its national legislation with the flexibility. As a result, the objective of the Directive may not be accomplished by such flexible implementation of the Directive in Member States. Here you are mostly talking about the difference between a regulation and a directive as instruments of EU law.

However, there is a difference about aim between the Regulation and the Directive. While the Regulation is not the instrument of which the objective is to harmonise the substantive insolvency law, the Directive aims to create harmonised insolvency frameworks. For example, the following approach has been introduced; (i) to prevent restructuring procedures by limiting the requirement of court formalities, (ii) to introduce stay mechanism of individual legal actions, (iii) to protect the minimum interest of dissenting creditors, (iv) to have the possibility of cross-class cram-down mechanisms and (v) to give the priority of new and interim financing.]

Total marks: 13.5 out of 15.

QUESTION 4 (fact-based application-type question) [15 marks in total]

Scenario

Bella SARL is a French-registered company selling cosmetic products. The company had opened its first store in Strasbourg, France in 2010 and has warehouses across Europe, including in Germany, Ireland, Italy, Spain and Portugal. Its main warehouse is located in Cork, Ireland. All of its employees are located in these countries and most of its customers are also located in these countries, yet some online purchases are coming mainly from the Netherlands and Poland.

In 2011, Bella SARL entered into a loan agreement with a Spanish bank because it was hoping to expand its reach onto the Spanish luxury cosmetic market. It opened a bank account with the bank while also negotiating prices with local suppliers. It signed some (non-binding) memoranda of understanding with three Madrid-based suppliers.

Unfortunately for Bella SARL, the timing of this initiative coincided with the Great Economic and Financial crisis which hit Europe in the late 2000s. By 2014 the company was in financial difficulty, yet managed to keep afloat for another few years. On 20 June 2017, it filed a petition to open safeguard proceedings in the Strasbourg High Court in France.

Question 4.1 [maximum 5 marks] 1.5

Assume that the timeline is slightly different and, therefore, assume that it is not the EIR 2015 that applies but the EIR 2000.

Does the Strasbourg High Court have jurisdiction to open the requested safeguard proceedings under the EIR 2000?

You must justify your answer when explaining why it does or does not have jurisdiction. Your answer should contain references to the applicable law and the relevant CJEU jurisprudence.

[The Article 3 (1) of EIR 2000 sets out the following provision:

The courts of the Member State within the territory of which the centre of a debtor's main interests is situated shall have jurisdiction to open insolvency proceedings. In the case of a company or legal person, the place of the registered office shall be presumed to be the centre of its main interests in the absence of proof to the contrary. It means that, if Strasbourg, France is COMI of Bella SARL, the Strasbourg High Court has the jurisdiction. For the interpretation of definition of COMI, the CJEU emphasised that COMI must be determined by reference to criteria that are both objective and ascertainable by third parties.

According to the provision of EIR 2000 and the precedent from CJEU, as Bella SARL has the registered office in France, it is presumed that the COMI of the company is France. However, its main warehouse is located in Cork, Ireland and its customers are

across Europe. Therefore, depending on the amount of assets located in its warehouse and/or sales in each of these countries in Europe, the presumption of the COMI may be rebuttable. We have to collect information about the company in detail and conduct further analysis.]

While your reasoning is sound to some extent, this is incorrect.

- The Strasbourg High Court does not have international insolvency jurisdiction to open insolvency proceedings.
- You were expected to mention that under the EIR 2000 (Article 3), the
 determination of international jurisdiction to open main insolvency proceedings is
 linked to the debtor's centre of main interest (COMI). According to Article 3 EIR
 Recast, COMI shall be the place where the debtor conducts the administration of
 its interests on a regular basis and which is ascertainable by third parties (see also
 Recital 28). The place of the registered office shall be presumed to be the COMI in
 the absence of proof to the contrary.
- Relevant case law: Eurofood IFSC Ltd, Case C-341/04, ECLI:EU:C:2006:281 (May 2, 2006) and Interedil Srl, in liquidation v Fallimento Interedil Srl, Case C-396/09, ECLI:EU:C:2011:671 (Oct. 20, 2011).
- However, Article 1 of the EIR 2000 states that 'this Regulation shall apply to collective insolvency proceedings which entail the partial or total divestment of a debtor and the appointment of a liquidator.
- Article 2 EIR 2000 states that "insolvency proceedings" shall mean the collective proceedings referred to in Article 1(1). These proceedings are listed in Annex A.
- Annex A of the EIR 2000 only listed two French insolvency proceedings which came under the scope of the EIR 2000: (i) liquidation; (ii) redressement judiciaire (rehabilitation).

Therefore, the EIR 2000 would not apply to safeguard proceedings.

Question 4.2 [maximum 5 marks] 1

Assume that the timeline is as explained in the <u>original scenario above</u> and that the French High Court opens safeguard proceedings on 30 June 2017.

Will the EIR Recast be applicable to the proceedings?

Your answer should address the EIR Recast's scope and contain all steps taken to answer the question.

[Under Article 92 of the EIR Recast, the EIR Recast applies from 26 June 2017. Therefore, it seems that the EIR Recast is applicable to the Bella SARL' proceeding in France because the opening date is 30 June 2017, although the filing date is 20 June

2017. However, under Article 2 (8) of the EIR Recast, the definition of "judgment opening insolvency proceedings" is to include (i) the decision of any court to open insolvency proceedings or to confirm the opening of such proceedings; and (ii) the decision of a court to appoint an insolvency practitioner. Although a safeguard proceeding in France includes the definition of insolvency proceeding under Article 2 (4) and Annex A of the EIR Recast, the meaning of "opening" the safeguard proceedings in the French High Court is not clear, especially whether a court in the French High Court appoints an insolvency practitioner or not. If an insolvency practitioner is appointed by the French High Court after 26 June 2017, the EIR Recast is applicable to the proceeding in the French High Court.]

Several elements are missing.

- The EIR Recast will be applicable. The logical order of the steps to be taken is the following:
- Article 3(1) EIR Recast. COMI of Bella SARL is in the EU (and not in Denmark), i.e. in Ireland (as stated in the answer to Question 4.1.). YES
- Article 1(2) EIR Recast. Bella SARL is not a credit institution, insurance undertaking or any other 'excluded' entity. YES
- Article 2(4), Recital 9, Annex A EIR Recast. The opened proceeding 'Safeguard' is listed in Annex A to the EIR Recast. YES
- Article 2(7), 84(1), 92 EIR Recast. The proceedings in question were opened on 30 June 2017, i.e. after the EIR Recast has entered into force. The filing date (20 June 2017) is not determinative for the temporal scope. YES

Question 4.3 [maximum 5 marks] 2

An Italian bank files a petition to open secondary insolvency proceedings in Italy with the purpose of securing an Italian insolvency distribution ranking.

Given the facts of the case, can such proceedings be opened in Italy under the EIR Recast?

Your answer should contain references to the applicable law and the relevant CJEU jurisprudence.

[Under Article 3, a secondary proceeding for the debtor can be opened "only if it possesses an establishment within the territory of that other Member State". With respect to opening the insolvency proceeding in Italy, the concept of the establishment is very important. According to Article 2 (10) of the EIR Recast, ""establishment" means any place of operations where a debtor carries out or has carried out in the 3-month period prior to the request to open main insolvency proceedings a non-transitory economic activity with human means and assets". Also, in interpreting the meaning of the establishment, the CJEU emphasised a certain

degree of continuity and stability as the satisfaction of the establishment. In this case, Bella SARL has warehouses, employees and customers in Italy. Therefore, it seems that Bella SARL has the establishment in Italy because is has the business continuity and stability in Italy. However, it is required to collect the information about its business in Italy and conduct further analysis about the satisfaction of the establishment.]

While your reasoning is sound to some extent, this is incorrect.

- According to Article 3(2) EIR Recast, where the debtor's COMI is situated within
 the territory of a Member State, the courts of another Member State shall have
 jurisdiction to open insolvency proceedings against that debtor only if it possesses
 an establishment within the territory of that other Member State.
- Under Article 2(10) EIR Recast, 'establishment' means any place of operations where a debtor carries out or has carried out in the 3-month period prior to the request to open main insolvency proceedings a non-transitory economic activity with human means and assets.
- Relevant case law: Interedil Srl, in liquidation v Fallimento Interedil Srl, Case C-396/09, ECLI:EU:C:2011:671 (Oct. 20, 2011), Burgo Group SpA v Illochroma SA, Case C-327/13, ECLI:EU:C:2014:2158 (Sep. 4, 2014).
- The facts of the case do not support the finding of an establishment of Bella SARL in Italy. The presence alone of assets (leased-out warehouse) in isolation, contractual relations with a local bank (including maintenance of a bank account) and occasional negotiations (whether individual or collective) with local distributors do not qualify as 'non-transitory economic activity with human means and assets'. The requisite minimum level of organisation and a degree of stability (see para. 64 in Interedil) is evidently missing.
- Therefore, under the EIR Recast, secondary insolvency proceedings cannot be opened in Italy.

Total marks: 4.5 out of 15.

*** END OF ASSESSMENT ***

Total marks: 28.5 out of 50.