

# FOUNDATION CERTIFICATE IN INTERNATIONAL INSOLVENCY LAW

**Module 5C Guidance Text** 

**Cayman Islands** 

2023 / 2024



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#### 1. INTRODUCTION TO INTERNATIONAL INSOLVENCY LAW IN THE CAYMAN ISLANDS

Welcome to **Module 5C**, dealing with the insolvency system of the **Cayman Islands**. This Module is one of the elective module choices for the Foundation Certificate. The purpose of this guidance text is to provide:

- a general overview, including the background and history, of Cayman's insolvency laws;
- a relatively detailed overview of Cayman's insolvency system, dealing with both corporate and consumer insolvency; and
- a relatively detailed overview of the rules relating to international insolvency and how they are dealt with in the context of the Cayman Islands.

This guidance text is all that is required to be consulted for the completion of the assessment for this module. You are not required to look beyond the guidance text for the answers to the assessment questions, although bonus marks will be awarded if you do refer to materials beyond this guidance text when submitting your assessment.

Please note that the formal assessment for this module must be submitted by 11 pm (23:00) BST (GMT +1) on 31 July 2024. Please consult the web pages for the Foundation Certificate in International Insolvency Law for both the assessment and the instructions for submitting the assessment. Please note that no extensions for the submission of assessments beyond 31 July 2024 will be considered.

For general guidance on what is expected of you on the course generally, and more specifically in respect of each module, please consult the course handbook which you will find on the web pages for the Foundation Certificate in International Insolvency Law on the INSOL International website.

#### 2. AIMS AND OUTCOMES OF THIS MODULE

After having completed this module you should have a good understanding of the following aspects of insolvency law in the Cayman Islands:

- the background and historical development of the Cayman Islands insolvency law;
- the various pieces of primary and secondary legislation governing Cayman insolvency law;
- the operation of the primary legislation in regard to liquidation and corporate rescue;
- the operation of the primary and other legislation in regard to corporate debtors;
- the rules of international insolvency law as they apply in the Cayman Islands;
- the rules relating to the recognition of foreign judgments in the Cayman Islands.



After having completed this module you should be able to:

- answer direct and multiple-choice type questions relating to the content of this module;
- be able to write an essay on any aspect of Cayman insolvency law; and
- be able to answer questions based on a set of facts relating to Cayman insolvency law.

Throughout the guidance text you will find a number of self-assessment questions. These are designed to assist you in ensuring that you understand the work being covered as you progress through the text. In order to assist you further, the suggested answers to the self-assessment questions are provided to you in Appendix A.

#### 3. AN INTRODUCTION TO THE CAYMAN ISLANDS

The Cayman Islands is located in the western Caribbean Sea to the south of Cuba and Miami. The territory comprises three islands: Grand Cayman, Cayman Brac and Little Cayman.

Grand Cayman is by far the largest and most populous of the three islands and it is where the Islands' financial services industry is based. The total population of the three islands is approximately 65,000.

#### 3.1 Government

The Cayman Islands is a British Overseas Territory.

England took formal control of the Cayman Islands, along with Jamaica, as a result of the Treaty of Madrid of 1670. The Islands continued to be governed as part of the Colony of Jamaica until 1962 when Jamaica became independent of England.

Since 1962 the Islands have been directly overseen by the UK. The UK Foreign and Commonwealth Office appoints a Governor. The Governor has responsibility for matters such as National Security, Foreign Affairs, Policing, and Immigration.

For all matters not falling within the province of the Governor, the Cayman Islands has a democratically elected local government. The insolvency laws of the Cayman Islands are within the remit of the local government. The local government works closely with the private sector and judiciary to ensure such laws serve the needs of the Cayman Islands financial services industry and the local population.

#### 3.2 Tax and financial services

The Cayman Islands has always been a tax-exempt jurisdiction and has never levied income tax, capital gains tax, or any wealth tax.



This tax "neutrality", coupled with business-friendly laws and a wealth of experienced professionals practicing in Grand Cayman, has been largely credited with helping the Islands to become a thriving offshore financial centre.

At the time of writing there are some 117,000 companies and 35,000 partnerships registered in the Cayman Islands. The Cayman Islands also has its own stock exchange which was opened in 1997.

The US remains the largest source of foreign direct investment followed by Hong Kong, Europe, the Middle East, and Brazil. Outward direct investment from the Cayman Islands goes to jurisdictions such as Luxemburg, the US, Hong Kong, Europe, and the People's Republic of China.

#### 3.3 Tourism

The pristine beaches and coral reefs of all three islands mean that tourism is the second pillar of the Cayman Islands economy. The tourist industry is aimed at the luxury market and caters mainly to visitors from North America.

The Cayman Islands offers the highest standard of living in the Caribbean (reputedly comparable to that of Switzerland).

# 4. LEGAL SYSTEM AND INSTITUTIONAL FRAMEWORK

#### 4.1 Legal system

As mentioned above, the Cayman Islands has been controlled by England since the 17<sup>th</sup> century. The Cayman Islands legal system is therefore based on the English model.

In terms of the laws which are in force in the Cayman Islands, the English common law applies save to the extent that it has been modified by Cayman Islands statute.

Although the insolvency laws of the Cayman Islands have been placed on a statutory footing, the legislation is largely inspired by UK legislation. Indeed, the law of England fills any gaps in the Islands' laws.<sup>1</sup>

Since the same basic principles as those underlying the insolvency regime in the United Kingdom apply, the Cayman Islands system will feel reasonably familiar to English and other commonwealth practitioners.

The doctrine of judicial precedent applies in the Cayman Islands therefore case law is important. The similarities between the Cayman Islands and English laws mean that decisions from English courts and other Commonwealth countries, while not binding, are frequently cited in court and are of persuasive authority.

Grand Court Law (as revised), s 18(2), as seen in In the Matter of Sphinx Group [2012 (2) CILR Note 11.



#### 4.2 Institutional Framework

# 4.2.1 Tiered court system

The Cayman Islands court system is split into three tiers at a local level: the Summary Court, the Grand Court, and the Court of Appeal.

The Grand Court is the court of most relevance to the insolvency practitioner. It is a superior court of record (with powers equivalent to the High Court of England and Wales) and it is where insolvency proceedings are initiated.

The Grand Court administers locally enacted statutes, the common law, and the law of equity of England as well as any imperial legislation which may be passed in London from time to time (although the latter is rare).

The Grand Court has five divisions to manage cases:

- Admiralty;
- Civil;
- Criminal;
- Family; and
- Financial Services Divisions.

It is the Financial Services Division (FSD) that deals with insolvency proceedings.

#### 4.2.2 Substantive law

Until 2008, the law relating to corporate insolvency was derived from three basic sources, namely:

- Part V of the (Cayman Islands) Companies Act (as revised);
- the English Insolvency rules 1986; and
- local case law

Part V of the Companies Act was a direct reproduction of the English Companies Act 1862 (as re-enacted in 1962).

In 2008, however, following a 2006 review by the Cayman Islands Law Reform Commission (LRC) (in conjunction with the private sector), the law was substantially overhauled to bring it up to



speed with the demands of a modern, international business centre and to serve the needs of the financial services industry.

The substantive law is now contained largely in the Companies Act (2023 Revision), the Exempted Limited Partnership Act (2021 Revision) and case law.<sup>2</sup> The relevant sections of these laws will be dealt with below.

#### 4.2.3 Procedural rules

Proceedings in the Grand Court are governed by the Grand Court Rules (as revised) (GCR). These rules contain requirements of general application, for example, the rules for lawful service of documents, the filing of affidavit evidence and so forth.

Proceedings relating to the winding up of companies, however, are specifically governed by the Companies Winding Up Rules (CWR) and certain judge issued Practice Directions (PDs).

#### 4.2.4 FSD

The dedicated Financial Services Division of the Grand Court opened in November 2009. The FSD has greatly enhanced the Cayman Islands as a forum for international litigation and dispute resolution and has resulted in the expedited resolution of complex commercial disputes.

# 4.2.5 Appeal

Appeals from the Grand Court lie to the Cayman Islands Court of Appeal in the first instance.

Further appeal lies, as appropriate, to the Judicial Committee of the Privy Council in London.

There is also a right of petition to the European Court of Human Rights once all other domestic legal remedies have been exhausted.

# 4.2.6 Case law and precedent

Decisions of the Grand Court, the Court of Appeal and the Privy Council (on appeals from the Cayman Islands) are available to the public at <a href="https://www.judicial.ky/online-public-register-portal-terms">https://www.judicial.ky/online-public-register-portal-terms</a>.

The Grand Court will generally follow its previous decisions unless convinced they are wrong.<sup>3</sup> Decisions of the higher courts (that is, the Cayman Islands Court of Appeal and the Privy Council) are binding on the Grand Court. Decisions of the courts of England and Wales, and in appropriate cases other Commonwealth or common law jurisdictions, are highly persuasive and are therefore cited frequently.

Pre-2008 case law is still cited, where applicable, however care should be taken when referring to such cases for guidance.

For an illustration of this principle in action, in an insolvency context, see *In the Matter of China Shanshui Cement Group Limited* [2015 (2) CILR 255].



#### 4.2.7 Judges

The Grand Court judiciary consists of the Chief Justice and five other full-time judges supplemented by acting judges, sometimes from overseas, as the need arises. Specialist commercial judges sit in the FSD.

# 4.2.8 Informal restructuring

There is no requirement in the Cayman Islands insolvency legislation for consensual restructuring negotiations to take place before the commencement of the statutory process. Such consensual restructuring negotiations do take place, however, not least because company management and lenders are commonly situated onshore, meaning that contemporary onshore practices influence the offshore strategy.

It is also helpful to be able to demonstrate to the Cayman court, when making an application for restructuring (such as a scheme of arrangement coupled with the appointment of a restructuring officer), that positive, consensual discussions have been taking place prior to the application being made.

#### 4.2.9 Moratorium

Prior to 31 August 2022, if an entity required a moratorium to protect it from creditor enforcement, it needed to be placed into court-supervised liquidation (that is, either provisional or official liquidation). If an entity wished to restructure, and needed time to do so, an application would be made to place it into provisional liquidation whilst it sought to negotiate a compromise with its creditors via a scheme of arrangement. This was an artificial, albeit effective, technique to buy the company breathing space. The mechanism carried with it, however, a certain stigma and other negative consequences that flowed from the entity being placed into a liquidation process.

Since the coming into force of the Companies (Amendment) Act 2021, on 31 August 2022, a much more effective procedure is now available to a distressed company. The entity can apply by petition to appoint a company restructuring officer. The filing of the petition for appointment of the restructuring officer(s) triggers an automatic stay.<sup>4</sup> This process is dealt with in greater detail below.

#### 4.2.10 Secured creditors

A creditor with security over an asset of a company is entitled to enforce its security notwithstanding the fact that a restructuring officer, provisional liquidator or official liquidator may have been appointed. The secured creditor may enforce without the leave of the Grand Court and without any reference to the company's restructuring officer<sup>5</sup> or liquidator.<sup>6</sup>

<sup>&</sup>lt;sup>4</sup> Companies Act, s 91G.

<sup>&</sup>lt;sup>5</sup> *Idem*, s 91H.

<sup>&</sup>lt;sup>6</sup> Idem, s142.



A secured creditor whose debt is more than the value of their security may prove in any liquidation for the unsecured balance. In such circumstances, the proof of debt submitted by the secured creditor must state particulars of the security and the value which they place on the security.<sup>7</sup>

For more on this topic, see paragraph 5 below.

#### 4.2.11 Unsecured creditors

An unsecured creditor has the right to file a winding-up petition in respect of a debtor company.

# 4.2.12 No insolvency regulator

The Cayman Islands does not have an insolvency regulator.

It should be noted, however, that the Cayman Islands Monetary Authority (CIMA) has powers to appoint "Controllers" over any of the entities it is charged with licensing and supervising (such as banks, trust companies, regulated mutual funds). "Controllers", as their name suggests, are appointed by CIMA to take control (at board level) of an entity that appears to be in breach of its regulatory obligations. The controller will report back to CIMA. CIMA then has the power to apply for the winding-up or reorganisation of the regulated entity.<sup>8</sup>

#### **Self-Assessment Exercise 1**

#### Question 1

On which legal system is the Cayman Islands system loosely based?

#### Question 2

To which court or courts may a litigant appeal following receipt of an adverse decision at first instance?

#### Question 3

Which law or laws govern insolvency in the Cayman Islands?

For commentary and feedback on self-assessment exercise 1, please see APPENDIX A

<sup>&</sup>lt;sup>7</sup> Companies Winding up Rules (CWR) O 17, r 1.

<sup>&</sup>lt;sup>8</sup> Notices of CIMA enforcement decisions can be found here: <a href="https://www.cima.ky/enforcement-notices">https://www.cima.ky/enforcement-notices</a>.



#### 5. SECURITY

In the Cayman Islands, security may be taken over immovable and / or movable assets.

As already mentioned above, notwithstanding that a restructuring officer or liquidator has been appointed, a creditor that has security (over the whole or part of the assets of a company) is entitled to enforce its security without the leave of the Court and without reference to the liquidator. There is no stay on enforcement by secured creditors like in Chapter 11 proceedings in the USA.

# 5.1 Immovable property

The following are the most common forms of security rights which may be granted over immovable property:

# 5.1.1 Mortgage

Security over real property (freehold or leasehold) is usually granted by mortgage. There are two different types of mortgage:

# 5.1.1.1 Legal mortgage

This is where the lender (mortgagee) holds legal title to the property as security for a debt. The debtor / borrower (mortgagor) retains possession of the property and recovers legal ownership once the secured debt is discharged. If the debtor defaults, the secured creditor will be permitted to take possession and exercise its power of sale with respect to the property, or it may appoint a receiver to realise the real property.

Legal mortgages over certain types of property must be created by deed and validly executed. The Register of Lands must be updated. Registration puts third parties on notice and ensures the mortgagee has priority over them.

# 5.1.1.2 Equitable mortgage

This is where the debtor / borrower (mortgagor) transfers the beneficial or equitable interest in the property to the lender (mortgagee) while retaining possession and legal interest in the property.

Generally, the mortgagee does not have a right to take possession of the collateral; however, the mortgage agreement may contain a power of attorney in favour of the secured creditor permitting it to execute a transfer of land document to transfer the property into its name upon default.

In the absence of a power of attorney provision, the secured creditor will need to apply to court for specific performance. The court may then convert the equitable mortgage into a legal mortgage conferring associated rights and powers.



An equitable mortgage does not take priority over a third party who has no notice of the security interest and who acquires legal title to the property in good faith and for value (a *bona fide* purchaser). It is therefore a weaker form of security compared to a legal mortgage.

Equitable mortgages can be in writing and are usually created by deed.

# 5.1.2 Fixed charge

A fixed charge gives the creditor the right to take possession of the charged property (and sell it) if the borrower defaults.<sup>9</sup>

Once the property is sold, the creditor may apply the proceeds of sale to the debt owed to it.

The charged property is not deemed to be an asset of the debtor in the event of its insolvency.

The debtor cannot sell the charged property without the creditor's consent.

Fixed charges must be in writing and are typically created by deed.

# 5.2 Movable property

The most common forms of security taken over movable property are:

#### 5.2.1 Mortgage

Mortgages are commonly used as security over ships and aircraft. Such mortgages need to be registered on the respective vessel or aircraft register.

Mortgages over shares are also common in the Cayman Islands. This is achieved by an agreement to create such a mortgage, the entry of the secured creditor's name into the register of members as the holder of the shares and the deposit of the relevant share certificate, if any, with the secured creditor.

# 5.2.2 Fixed charge

See the explanation of fixed charges over immovable property above.

#### 5.2.3 Floating charge

A floating charge is typically taken over a class of assets that change from day to day. Often, a secured creditor will take a fixed charge over specific assets together with a floating charge over all other assets not covered by the fixed charge. Both types of charge are created by contract (or by operation of law).

<sup>&</sup>lt;sup>9</sup> See, eg, Scotiabank (Cayman Islands) Limited v Treasure Island Resort (Cayman) Limited [2004-2005 CILR 423].



The floating charge does not attach to a particular asset, but hovers over one or more assets. Such a charge is usually taken over a debtor's inventory or its entire business.

Unlike the fixed charge, the debtor can deal with its charged assets, subject to the terms of the charge, without the creditor's consent.

Upon the occurrence of a specified event of default, the floating charge "crystallises" and converts into a fixed charge which then attaches to the debtor's specific assets at that point in time.

If for any reason the floating charge has not crystallised at the commencement of the liquidation of the debtor, the assets continue to be assets of the debtor for the purposes of the liquidation. The chargee's claim, however, will have priority over the claims of any unsecured creditors.

#### 5.2.4 Pledge (also known as bailment)

A pledge is a legal form of security which is created by contract and perfected through delivery of possession of the asset to the secured creditor. Such delivery can be actual or constructive.

An asset may be pledged as security for a loan. In the event of a default on the loan, the lender has the right to take possession of the pledged asset and sell it.

The requirement for delivery means that this is only used for movable assets.

#### 5.2.5 Lien

This is similar to a pledge; however, a lien gives a creditor the right to keep possession of an asset that belongs to the debtor until the debt is paid. The creditor is only entitled to retain the asset in its possession; it is not entitled to sell the asset if the debtor defaults. Liens are created by contract, common law and / or statute.

# 5.3 Enforcement of security rights

In an official liquidation, provisional liquidation or during a company restructuring officer appointment over a Cayman Islands company, secured creditors rank in priority to all other creditors and can realise their security outside of the liquidation / restructuring process as they see fit.

# 5.3.1 Priority of secured creditors' rights

A secured creditor's rights in a liquidation are superior to the rights of all other parties<sup>10</sup> (although preferred creditors rank ahead of secured creditors where the secured creditor's security is in the form of a floating charge).

<sup>&</sup>lt;sup>10</sup> Subject to the rights (if any) of the liquidators to the costs associated with the care, preservation, and realisation of those assets (assuming this is permitted by the secured creditor).



Secured creditors are permitted to take enforcement actions against the collateral once there is an event of default. There is no stay on enforcement by secured creditors that is similar to the impact of Chapter 11 proceedings in the United States.

# 5.3.2 Security deemed as void or preferential

A grant of a security interest can be challenged by a liquidator (or other parties with a sufficient interest) on the following bases:

- (1) avoidance of dispositions of property from the date of the winding up order;
- (2) voidable preferences; and
- (3) fraudulent dispositions at an undervalue. 11

# 5.3.3 Registration and Perfection of secured interests

There is no statutory regime in the Cayman Islands that requires perfection of security interests. Provided that the security interest granted in the contract is valid, and not voidable for any other reason, <sup>12</sup> it will be enforceable.

The Cayman Islands does have ownership registers for real estate,<sup>13</sup> ships,<sup>14</sup> aircraft,<sup>15</sup> motor vehicles and intellectual property.<sup>16</sup> These registers are centrally maintained. Mortgages and charges can be registered therein. Registration means that a third-party purchaser of the charged asset will be deemed to have notice of any such interest and will therefore acquire the asset subject to the secured creditor's interest. Registration also gives the secured creditor priority over non-registered creditors.

There is, however, no public security registration regime in the Cayman Islands for other types of assets. A creditor must therefore take adequate steps to investigate (in advance) whether a particular asset is already encumbered and also to ensure that it has sufficient control over an asset to prevent a third party from purchasing it. For example, any lender would be well advised to review the debtor company's register of mortgages (see below).

Section 54 of the Companies Act requires that security interests be entered in the register of mortgages and charges of the debtor company. The register must be maintained by the company at its registered office in the Cayman Islands. In practice, however, companies do not always comply with this obligation. It is important to note that any failure of a company to update the register of mortgages and charges does not, in and of itself, invalidate any security interests that are not recorded.

<sup>&</sup>lt;sup>11</sup> These concepts are discussed below.

<sup>&</sup>lt;sup>12</sup> Companies Act, ss 99 and 145 to 147.

<sup>&</sup>lt;sup>13</sup> Registered Land Law.

<sup>&</sup>lt;sup>14</sup> Maritime Authority Law.

<sup>&</sup>lt;sup>15</sup> Civil Aviation Authority Law and Mortgaging of Aircraft Regulations.

https://www.ciipo.ky/laws/.



# 5.3.4 Sale of collateral in which a secured creditor has an interest

The secured creditor's interests in the secured property prevail over all other claims, save where there are competing secured creditors over the same asset. This means that the property in which the secured creditor has an interest cannot be sold without the secured creditor's consent (within or outside of an insolvency context).

A secured creditor may permit the liquidator to sell the secured property on its behalf. The costs associated with the care, preservation and realisation of the secured asset incurred by the liquidator will be recoverable from the proceeds of sale in priority to the payment to the secured creditor.

# 5.3.5 New security

Subject to obtaining the approval of the Court, official liquidators and provisional liquidators can raise new finance and grant security over the company's assets.<sup>17</sup>

#### 5.3.6 Over-/undersecured claims

If the secured claim is "over-secured" (that is, the value of the collateral exceeds the claim amount), any realisations in excess of the secured debt must revert to the party that provided the security (and, in an insolvency context, to the liquidation estate for the benefit of other unsecured creditors).

If the secured claim is "under-secured" (that is, the value of the collateral falls short of the claim amount), after realisation of the underlying assets the previously secured creditor has an unsecured claim against the security provider for the balance (in the context of a liquidation, it can file a proof of debt in the liquidation for that shortfall).

#### **Self-Assessment Exercise 2**

#### Question 1

Name the common forms of security in the Cayman Islands for immovable property.

#### Question 2

Name the common forms of security in the Cayman Islands for movable property.

#### **Question 3**

How can a lender ensure that other people have notice of its secured position?

<sup>&</sup>lt;sup>17</sup> Companies Act, s 110(2)(a).



For commentary and feedback on self-assessment exercise 2, please see APPENDIX A

#### 6. INSOLVENCY SYSTEM

#### 6.1 General

The Cayman Islands has a fragmented insolvency system in the sense that different primary and secondary legislation must be consulted depending on whether one is dealing with a personal or a corporate debtor.

Personal Insolvency is governed by:

- The Bankruptcy Act (Cap 7) (1997 Revision); and
- The Grand Court (Bankruptcy) Rules (2021 Revision).

Corporate Insolvency in the Cayman Islands is regulated by:

- The Companies Act (2022 Revision) (as amended);
- The Companies Winding Up Rules, 2018 (as amended);
- The Insolvency Practitioners' Regulations 2018; and
- The Foreign Bankruptcy Proceedings (International Cooperation) Rules 2018.

The Cayman Islands is regarded as a creditor-friendly jurisdiction. Creditors are not treated differently based on whether they are based in the Cayman Islands or elsewhere. The Cayman Islands has taken a conscious decision to remain creditor-friendly to attract international business.

#### 6.2 Personal / consumer bankruptcy

Personal bankruptcy is rare in the Cayman Islands, which probably accounts for the failure of the legislature to update the antiquated language and unrealistically low monetary figures in the legislation.<sup>18</sup>

# 6.2.1 Legislation

As stated above, individual insolvency is governed by:

• The Bankruptcy Act (1997 Revision); and

<sup>&</sup>lt;sup>18</sup> For a recent example, see *In the Matter of Pelletier (a debtor)* [2020 (1) CILR 570].



The Grand Court (Bankruptcy) Rules 2021.

# 6.2.2 Court

The Grand Court is the Chief Court of Bankruptcy, which hears all applications for personal bankruptcy.<sup>19</sup>

# 6.2.3 Who qualifies as a "debtor"

Section 2 of the Bankruptcy Act defines a "debtor" to include any person who, at the time when any act of bankruptcy was done or suffered by him, -

- was personally present in the Islands;
- ordinarily resided in, or had a place of residence in, the Islands;
- was carrying on business in the Islands, personally or by means of an agent or manager; or
- was a member of a firm or partnership which carried on business in the Islands.

# 6.2.4 Commencement of proceedings

Proceedings may be commenced by filing a petition with the Grand Court.<sup>20</sup> A debtor may present a bankruptcy petition against himself. Alternatively, a single creditor, or two or more creditors, may present a bankruptcy petition to the Court against a debtor, provided the aggregate amounts of debt owing are not less than KYD 40.

# 6.2.4.1 Grounds for petition (Acts of Bankruptcy)

A debtor may present a bankruptcy petition against himself without alleging any grounds.<sup>21</sup> However, the petition must be accompanied by a statement setting out details of the debtor's financial affairs.<sup>22</sup>

Creditors applying for the bankruptcy of a debtor must allege at least one "act of bankruptcy" from the following list:<sup>23</sup>

- (a) that the debtor has, in the Islands or elsewhere, made a conveyance or assignment of their property to a trustee or trustees for the benefit of their creditors;
- (b) that the debtor has, in the Islands or elsewhere, made a fraudulent conveyance, gift, delivery or transfer of their property or any part thereof;

<sup>&</sup>lt;sup>19</sup> Bankruptcy Act, s 3(1).

<sup>&</sup>lt;sup>20</sup> Idem. s 4.

<sup>&</sup>lt;sup>21</sup> Idem, s 15; see, eg, Northern Mariana Islands Government v Millard and Millard [2014 (1) CILR 342.

<sup>&</sup>lt;sup>22</sup> Idem, s 17.

<sup>&</sup>lt;sup>23</sup> Idem, s 14.



- (c) that the debtor has, with intent to defeat or delay their creditors, departed out of the Islands, departed from their dwelling-house, otherwise absented themself, begun to keep house or begun to sell their stock-in-trade at an under-value;
- (d) that the debtor has, by any act, declared themself unable to meet their engagements;
- (e) that the debtor has presented a bankruptcy petition against themself;
- (f) that execution issued in the Islands against the debtor on any legal process for the obtaining of payment of any sum of money has been levied by seizure and sale of their goods, or enforced by delivery of their goods;
- (g) that the creditor has served on the debtor a summons in an action in the Grand Court wherein the creditor claims payment of a liquidated sum of not less than KYD 40;
- (h) that the creditor presenting the petition has obtained final judgment against the debtor for not less than KYD 40 and has served on the debtor in the Islands a bankruptcy notice in writing and the debtor has not, within seven days after the service of notice, paid such amount;
- (i) that the debtor has not paid an obligation of not less than KYD 40 upon a negotiable security within 14 days;
- (j) that the debtor has, in the Islands or elsewhere, made any conveyance or transfer of their property which would be void as a fraudulent preference if they were adjudged bankrupt;
- (k) that the debtor has, in the Gazette and in a newspaper circulated in the Islands, given notice of their intention to convey, assign or transfer their stock-in-trade, debts or things in action relating to their business to any other person; and that the creditor, having a demand against the debtor of not less than KYD 40, has served on the debtor in the Islands a bankruptcy notice in writing, and that the debtor has not, within seven days after the service of such notice, paid such amount.
- (I) that the debtor has paid money to or given or delivered any satisfaction or security for the debt of a petitioning creditor, or any part thereof, after such creditor has presented a bankruptcy petition against the debtor.

In addition to establishing one of the above acts of bankruptcy:

- the alleged act of bankruptcy must have occurred within six months before the presentation of the petition; and
- the debt of the petitioning creditor must be a liquidated sum due, or growing due at law or in equity, and must not be a secured debt.



#### 6.2.4.2 Provisional order

After the presentation of a petition, if the court is satisfied of the evidence of the creditor's debt, the court will make a provisional order that the affairs of the debtor shall be wound up and their property administered under the Act.<sup>24</sup>

#### 6.2.4.3 Service and notice to show cause

The provisional order is served on the debtor, together with a notice that within a specified number of days the debtor may show cause why the provisional order should be revoked.<sup>25</sup>

# 6.2.4.4 Revocation of provisional order

If the debtor, within the time appointed, shows to the satisfaction of the Court that either the proof of the petitioning creditors debt, or of the act of bankruptcy, is insufficient, the Court must revoke the provisional order and, unless it sees good cause to the contrary, will order costs to be paid to the debtor.<sup>26</sup>

#### 6.2.4.5 Statement of affairs

If the debtor does not show cause why the provisional order must be revoked, an order is served on the debtor requiring them to file, within the specified number of days, a statement of their affairs.<sup>27</sup>

# 6.2.4.6 Absolute order

If the debtor fails to comply with the order to file their statement of affairs, or to show a sufficient excuse for not having complied with it, the Court may, on the application of any creditor, make an absolute order for bankruptcy against the debtor.<sup>28</sup>

#### 6.2.5 Stay

All proceedings to recover debts are stayed upon the making of a provisional or absolute order<sup>29</sup> unless leave of the Court is obtained.<sup>30</sup>

The effect of the provisional order is retroactive (to the date of the proven "act of bankruptcy"). 31

<sup>&</sup>lt;sup>24</sup> Idem, s 29; see, eg, In the Matter of Joe Otu, Margaret Mendes, Josephine Otu and Fernando Mendes [2011 (1) CILR 26].

<sup>&</sup>lt;sup>25</sup> Idem, s 30.

<sup>&</sup>lt;sup>26</sup> Idem, s 31.

<sup>&</sup>lt;sup>27</sup> Idem, s 32.

<sup>&</sup>lt;sup>28</sup> Idem, s 33.

<sup>&</sup>lt;sup>29</sup> Idem, s 34(1).

<sup>&</sup>lt;sup>30</sup> Idem, s 35(2).

<sup>&</sup>lt;sup>31</sup> Idem, s 35.



Secured creditors: This stay does not affect the power of any secured creditor to realise or otherwise deal with their security in the same manner as they could have done prior to the making of the provisional or absolute order.<sup>32</sup> Secured creditors may appoint receivers to enforce security rights (see below).

# 6.2.6 Property vests in Trustee in Bankruptcy

Upon a provisional or absolute order being made, the property of the debtor immediately passes to, and vests in, the Trustee in Bankruptcy (Trustee).<sup>33</sup>

The Trustee is attached to the Court. It administers the estates of debtors in bankruptcy subject to the Bankruptcy Act.

#### 6.2.7 Powers and duties of Trustee

Until the provisional order is made absolute, it is the duty of the Trustee to preserve the property such that it may be returned to the debtor in the event the provisional order is revoked.<sup>34</sup>

The Trustee may carry on the trade of the debtor so far as may be necessary or expedient for the beneficial winding up or sale of the business.<sup>35</sup>

The Trustee may bring or defend any legal proceedings relating to the property of the debtor.<sup>36</sup>

The Trustee must receive and adjudicate the proof of debts.<sup>37</sup> The way proof of debts must be filed is set out in the Grand Court (Bankruptcy) Rules 2021.

Once an absolute order has been made, the Trustee must proceed to administer the debtor's estate for the benefit of the creditors.<sup>38</sup>

# 6.2.8 Allowances to debtor for support

The Trustee may, from time to time, make such allowances to the debtor as the Trustee thinks just (out of the debtor's property) for the support of the debtor and their family, or in consideration of the debtor's services if the debtor is engaged in the winding up of their own estate.<sup>39</sup>

<sup>&</sup>lt;sup>32</sup> Idem, s 34(3).

<sup>&</sup>lt;sup>33</sup> Idem, s 37.

<sup>&</sup>lt;sup>34</sup> Idem, s 38.

<sup>&</sup>lt;sup>35</sup> Idem, s 79.

<sup>&</sup>lt;sup>36</sup> Idem, s 80.

<sup>&</sup>lt;sup>37</sup> Idem, s 87.

<sup>&</sup>lt;sup>38</sup> Idem, s 65.

<sup>&</sup>lt;sup>39</sup> Idem, s 137.



# 6.2.9 Onerous and unprofitable property

The Trustee may disclaim onerous and unprofitable property in certain prescribed circumstances. These circumstances, and the effects of such disclaimer, are set out in section 105 of the Bankruptcy Act.

# 6.2.10 Duty to aid Trustee

The debtor has a duty to aid the Trustee in the realisation of their property and the distribution of the property among their creditors.<sup>40</sup> Failure to do so amounts to contempt.<sup>41</sup>

# 6.2.11 Meetings of creditors

The Court must, as soon as practicable after the provisional order, summon a general meeting of the creditors of the debtor. Such a meeting will not take place if an absolute order has been made.<sup>42</sup>

Various rules, which are beyond the scope of this module, govern such meetings. These rules include:

- A person is not entitled to vote at such a meeting unless they have, in the prescribed manner, proved a debt that is due to them; and
- A secured creditor will only be deemed to be a creditor for the purposes of voting in respect
  of any balance due to the debtor.

At the meeting the creditors may, by the votes of a majority in value of the creditors present, personally or by proxy, 43 resolve that:

- the petition be stayed, the affairs of the debtor wound up and their property administered under a "deed of arrangement"; or
- that an adjudication of bankruptcy be made.

# 6.2.12 Deed of arrangement

A deed of arrangement may be entered into between a debtor and their creditors,<sup>44</sup> provided the deed is assented to by a majority in number (more than 50%) representing 75% in value of the creditors of the debtor who have proved their debt.

<sup>&</sup>lt;sup>40</sup> Idem, s 39.

<sup>&</sup>lt;sup>41</sup> Idem, s 40.

<sup>&</sup>lt;sup>42</sup> Idem, s 41.

<sup>&</sup>lt;sup>43</sup> Idem, s 44.

<sup>&</sup>lt;sup>44</sup> Idem, s 48.



The deed of arrangement must be taken into consideration by the court but, before the deed is considered by the court, the debtor must submit themself to the public examination of the Court and the Trustee must make a report to the Court under section 67 of the Bankruptcy Act. 45

The Court will confirm the deed if it appears to be in the interest of the creditors generally that it should be so confirmed. Only then will the deed become binding on all creditors and the debtor.

If a deed is so approved, the terms of the deed will provide for the date and circumstances in which the debtor will ultimately be discharged.<sup>46</sup>

#### 6.2.13 Absolute orders

When an absolute order for bankruptcy has been made against a debtor, a public examination of the affairs of the debtor must take place. The debtor must attend and submit to examination.<sup>47</sup>

If it appears to the Court that the debtor has failed to keep proper books of account or that they have incurred debt by breach of trust or without having had any reasonable expectation of being able to repay such debt, the Court has the discretion to imprison them.<sup>48</sup>

# 6.2.14 Trustees report

It is the duty of the Trustee, as soon as possible after the close of the public examination of the debtor, to make a report as to the state of the debtor's affairs and as to the conduct of the debtor before and during the bankruptcy.<sup>49</sup>

In particular, the Trustee is required to note in its report any matters which might constitute offences under the Bankruptcy Act and / or which would justify the Court refusing, suspending or qualifying an order for the debtor's discharge.

# 6.2.15 Divisible property

When a provisional order has been made against a debtor, their property becomes divisible between their creditors in proportion to the debts owed.

The property of the debtor divisible amongst their creditors and vesting in the Trustee will be comprised of:<sup>50</sup>

(a) all such property as may belong to, or be vested in, the debtor at the commencement of the bankruptcy or which may be acquired by, or devolve on, them at any time previous to their discharge;

<sup>&</sup>lt;sup>45</sup> Idem, s 50.

<sup>&</sup>lt;sup>46</sup> Idem, s 55.

<sup>&</sup>lt;sup>47</sup> Idem, s 62.

<sup>48</sup> Idem, s 64.

<sup>&</sup>lt;sup>49</sup> Idem, s 67.

<sup>&</sup>lt;sup>50</sup> Idem, s 100.



- (b) the capacity to exercise, and to take proceedings for exercising, all such powers in, or over, or in respect of, property as might have been exercised by the debtor;
- (c) all goods and chattels being at the commencement of the bankruptcy in the possession of the debtor.

# 6.2.16 Non-divisible property

The following property of the debtor is not available to satisfy claims:<sup>51</sup>

- (a) property held by the debtor on trust for any other person; or
- (b) the tools, if any, of their trade, the clothes and bedding of the debtor, their spouse and children to a value not exceeding KYD 60 in the whole.

In addition, marital property may be exempt depending on the date and circumstances of its settlement.

#### 6.2.17 Secured creditors

A secured creditor may on giving security prove for their whole debt, or they may prove for any balance due to them after realising or giving credit for the value of their security.

#### 6.2.18 Priority creditors

The following debts are paid in priority to all other debts:<sup>52</sup>

- (a) all public taxes imposed by law due from the debtor at the date of the provisional order not exceeding in the whole one year's taxes;
- (b) all wages or salary of any clerk or servant in respect of services rendered to the debtor for four months preceding the date of the provisional order, not exceeding KYD 100; and
- (c) all wages of any labourer or workman in respect of services rendered to the debtor for four months preceding the date of the provisional order.

These debts rank equally and must be paid in full unless the property of the bankrupt is insufficient to meet them.

# 6.2.19 Preferences and void payments

Such payments are governed by Part XVII of the Bankruptcy Act.

<sup>&</sup>lt;sup>51</sup> *Idem*, s 100(i-ii).

<sup>&</sup>lt;sup>52</sup> Idem, s 135.



Any conveyance, transfer, charge or payment made by a debtor in favour of any creditor, with a view to giving such creditor a preference over the other creditors, must, if a provisional order takes effect within six months, be deemed fraudulent and void as against the Trustee.

Any disposition, made by any trader unable to pay their debts, of their stock-in-trade or things in action relating to their business, otherwise than in the ordinary course of business, shall, if a provisional order or an absolute order takes effect within six months, be deemed fraudulent and void as against the Trustee, except in the following circumstances:

- (a) if the dispositions were made and executed with the assent of 75% in number and value of the creditors;
- (b) the same were made and executed after not less than 21 days' notice in the Gazette and in a newspaper circulated in the Islands of the intention of the trader to make such disposition.

#### 6.2.20 Bailiff<sup>53</sup>

When the goods of a debtor have been taken in execution in respect of a judgment and sold, the bailiff must, if it has notice of a petition filed against the debtor, hold the balance of the proceeds of the sale, after deducting expenses, upon trust to pay the same to the Trustee.

When the goods of a debtor have been taken in execution in respect of a judgment and not sold before the bailiff or officer executing the process receives notice of the appointment of a receiver or Trustee under a bankruptcy petition, the bailiff after receipt of the notice, must deliver up such goods to the receiver or Trustee.

# 6.2.21 Creditor that has executed on property

A creditor who has levied execution on the property of a debtor, or has made an attachment thereof, is not entitled to retain the benefit of such execution or attachment unless and except insofar as they have, before the filing of a petition against or by such debtor, enforced such execution by sale of the property seized, or enforced such attachment by actual possession of the moneys attached or, as the case may be, by sale of the property attached.<sup>54</sup>

#### 6.2.22 Landlord

A landlord to whom any rent is due from the debtor may, at any time, either before or after the commencement of the bankruptcy, distrain upon the goods or effects of the debtor for the rent due to them.<sup>55</sup>

If such distress for rent is levied after the commencement of the bankruptcy, it will be available only for one year's rent accrued due prior to the date of the provisional order.

<sup>&</sup>lt;sup>53</sup> *Idem*, s 114-115.

<sup>&</sup>lt;sup>54</sup> *Idem*, s 116.

<sup>&</sup>lt;sup>55</sup> *Idem*, s 117.



After notice received by the person making the distress of the appointment of the Trustee or receiver, no sale may be made of the goods distrained, unless the Court otherwise orders, except by the Trustee or receiver.

# 6.2.23 Netting-off

Where there have been mutual credits, mutual debts, or other mutual dealings, between the debtor and any person having a debt provable under the bankruptcy petition, netting-off is allowed.<sup>56</sup>

# 6.2.24 Debtor's discharge

The debtor may, at any time after the filing of such report, apply for an order of discharge.<sup>57</sup>

The Trustee or any creditor may oppose the discharge and may show cause why it should be refused, postponed, or made subject to conditions.<sup>58</sup>

The Court may grant the discharge unconditionally or conditionally or it may suspend or refuse the discharge.<sup>59</sup>

The discharge, if made, releases the debtor from their debts (subject to any conditions set out by the Court and subject to the *caveat* that it shall not release a bankrupt from any liability incurred by means of fraud).<sup>60</sup>

# **Self-Assessment Exercise 3**

#### Question 1

Which law governs personal bankruptcy in the Cayman Islands?

#### Question 2

Which debtors may be subject to the jurisdiction of the bankruptcy court?

# **Question 3**

Name five acts or defaults which can be alleged by a petitioner as the grounds of a personal bankruptcy petition?

<sup>&</sup>lt;sup>56</sup> Idem, s 127.

<sup>&</sup>lt;sup>57</sup> Idem, s 68(1); see, eg, In the Matter of Foster (A Debtor) [2016 (2) CILR 69].

<sup>&</sup>lt;sup>58</sup> Idem, s 68(2).

<sup>&</sup>lt;sup>59</sup> *Idem*, ss 68 and 70.

<sup>&</sup>lt;sup>60</sup> Idem, s 71.



#### **Question 4**

Is all the debtor's property available to creditors?

For commentary and feedback on self-assessment exercise 3, please see APPENDIX A

# 6.3 Corporate liquidation

#### 6.3.1 Introduction

In addition to personal bankruptcy matters, the Grand Court of the Cayman Islands also has jurisdiction over corporate liquidations and restructurings.

The Grand Court has jurisdiction<sup>61</sup> to make orders in respect of companies which are either:

- (a) incorporated in the Cayman Islands;
- (b) incorporated elsewhere but subsequently registered in the Cayman Islands; or
- (c) in respect of a foreign company which -
  - (i) has property located in the Islands;
  - (ii) is carrying on business in the Islands;
  - (iii) is the general partner of a limited partnership; or
  - (iv) is registered under Part IX (a so-called "overseas company").

# 6.3.2 Types of corporate liquidation

The Cayman Islands Companies Act (Part V) provides for three types of corporate liquidations:

- (a) voluntary liquidations;
- (b) provisional liquidations; and
- (c) official liquidations.

<sup>&</sup>lt;sup>61</sup> Companies Act, s 91.



# 6.3.2.1 Voluntary liquidation

#### Introduction

A company may be wound up voluntarily.62

Voluntary liquidation is governed primarily by sections 116-130 of the Companies Act. In a voluntary liquidation, the affairs of the company are wound up and creditors are paid. Any excess assets after payment of creditors are distributed to the shareholders.

Generally, in a voluntary liquidation, the company must cease trading except where it is necessary and beneficial to the liquidation.<sup>63</sup>

Circumstances that may initiate a voluntary liquidation

A company may be wound up voluntarily<sup>64</sup> if:

- (a) the company by special resolution resolves that it be wound up voluntarily;
- (b) if the company by ordinary resolution resolves that it be wound up voluntarily as a result of the inability to pay its debts;
- (c) where the duration of the company as fixed by its memorandum or articles of association has expired; or
- (d) if an event occurs which the memorandum or articles provide is to trigger the company's winding-up.

#### Commencement

A voluntary liquidation is deemed to commence at the time of the passing of the resolution for winding-up, or on the expiry of the period or the occurrence of the event specified in the company's memorandum or articles.<sup>65</sup>

# Role of voluntary liquidator

There are no professional qualification requirements for the role of a voluntary liquidator<sup>66</sup> and no authorisation is required from the Grand Court for a voluntary liquidator to exercise their powers.

<sup>62</sup> Idem, s 90(b).

<sup>63</sup> Idem, s 118.

<sup>&</sup>lt;sup>64</sup> Idem, s 116.

<sup>&</sup>lt;sup>65</sup> Idem, s 117.

<sup>66</sup> Idem, s 120.



As such, directors may be (and often are) appointed as voluntary liquidators. In the event a voluntary liquidator who is not a director is appointed, the directors are displaced by the voluntary liquidator.

# Applications to Grand Court

A voluntary liquidator may apply to the Grand Court to determine any issue that arises during the winding-up process, or for an order that the liquidation be continued under the Court's supervision.<sup>67</sup>

# Declaration of solvency

A company may only be wound up voluntarily if it is solvent.<sup>68</sup> A voluntary liquidator is required to apply to the Grand Court for an order that the liquidation be carried out under the Grand Court's supervision unless the directors sign a declaration that the company will be able to meet its debts in full within a period not longer than 12 months from the commencement of the voluntary liquidation.<sup>69</sup> This is known as a "declaration of solvency". The declaration must be signed within 28 days of the initiation of the voluntary liquidation failing which there is a presumption that it is insolvent.

# Application for court supervision

Even after a declaration of solvency has been made by the directors, the voluntary liquidator, any creditor, or shareholder can apply to bring the liquidation under the Grand Court's supervision on the following grounds:<sup>70</sup>

- (a) the company is, or is likely to become, insolvent; or
- (b) court supervision will facilitate a more effective, economic, or expeditious liquidation of the company in the interests of the shareholders and creditors.<sup>71</sup>

If a voluntary liquidation is brought under the supervision of the Grand Court, it continues as an official liquidation (see below). Indeed, the effect of the supervision order is to place the company into official liquidation with retroactive effect from the commencement of its voluntary liquidation.

# No moratorium

There is no protection from the company's creditors during a voluntary liquidation. Debts must be paid as they fall due. If they are not paid, secured creditors can enforce their security and unsecured creditors can initiate winding-up proceedings against the company.

<sup>&</sup>lt;sup>67</sup> *Idem*, s 129. Winding-up subject to the supervision of the Court is governed by ss 131-133.

<sup>&</sup>lt;sup>68</sup> Idem, s 116.

<sup>&</sup>lt;sup>69</sup> Idem, s 124.

<sup>&</sup>lt;sup>70</sup> Idem, s 131.

<sup>&</sup>lt;sup>71</sup> See, eg, see In the Matter of Asia Private Credit Fund Limited (in voluntary liquidation) [2020 (1) CILR 134].



# No set-off or net-off

The voluntary liquidator is required to pay claims in full. There is no statutory set-off or netting-off during a voluntary liquidation.

#### No adjudication process

There is also no process for adjudicating creditors' actual or contingent claims. Any disputes need to be determined by whichever court has jurisdiction over the claim.

# No power to disclaim onerous contracts

The voluntary liquidator has no statutory power to disclaim onerous contracts. The normal rules governing breach of contract therefore apply.

# Liquidator reports

A voluntary liquidator is required and expected to provide reports and accounts to the company's shareholders. Reporting should also be provided on request to creditors who have not been paid in full.

Reporting is done in connection with each annual general meeting and the final meeting in the voluntary liquidation, or whenever the voluntary liquidator thinks appropriate.

# Rights to information

Aside from the above liquidator's reports, shareholders and creditors have no other statutory rights to information during a voluntary liquidation.

#### Timeframe

Voluntary liquidations are generally quicker than official liquidations; however, the duration of a voluntary liquidation is largely determined by the complexity of the winding-up process.

The law contemplates that all creditors in a voluntary liquidation will be paid in full within 12 months. As stated above, the law imposes an obligation on the voluntary liquidator to apply to bring the liquidation under the Grand Court's supervision unless all the directors swear a statutory declaration of their belief that the company will be able to comply with this timeline.

# General meeting

After the business of the company is wound up, the liquidator must call a general meeting of the company to present their account of the voluntary liquidation. They must thereafter file a return with the Registrar of Companies.<sup>72</sup>

<sup>&</sup>lt;sup>72</sup> Companies Act, s 127.



#### Dissolution

The company is deemed to have been dissolved three months after the return's registration date.<sup>73</sup>

# 6.3.2.2 Provisional liquidation

Provisional liquidation is a process whereby, after the lodging of a petition to wind up a company, but before the court hears and determines the petition, the court may appoint a liquidator on a provisional basis. There are various reasons why this might be necessary, such as safeguarding assets of the company and maintaining the status quo pending the hearing of the petition.

Historically, provisional liquidation has not only been used in response to allegations of company mismanagement but it has frequently been used as mechanism by which the Cayman courts can help facilitate a restructuring (since the appointment of provisional liquidators triggers a moratorium on claims). Although the law has now changed to allow for the appointment of company restructuring officers, provisional liquidation remains available for restructuring purposes.<sup>74</sup>

#### Entities that are covered

As with other kinds of liquidation (voluntary and official), provisional liquidation is available to any company liable to be wound up under the Companies Act.<sup>75</sup>

#### Uses

In the absence of a formal, statutory restructuring regime, provisional liquidation was often used in the past as a device to secure a moratorium against creditor's claims whilst a compromise or arrangement with the company's shareholders or creditors was negotiated.

Since changes to the Companies Act came into force on 30 August 2022 (see the section dealing with "restructuring officers" below), it will be interesting to see the extent to which provisional liquidation is still used for this purpose. Regardless, it remains available as an important tool to preserve and protect a company's assets since the court can give provisional liquidators powers to take control of the company and safeguard its assets.

# Winding up petition

An application for the appointment of provisional liquidators can only be made after the presentation of a winding up petition, but before the making of a winding up order.<sup>76</sup> This is sometimes referred to as the first hurdle (of four).

<sup>&</sup>lt;sup>73</sup> Idem, s 151.

<sup>&</sup>lt;sup>74</sup> This aspect of provisional liquidation is discussed in para 6.5 (Corporate rescue) below.

<sup>&</sup>lt;sup>75</sup> Companies Act, s 91.

<sup>&</sup>lt;sup>76</sup> Idem, s 140(1).



# Standing to apply

Applications to appoint provisional liquidators may be made by the company itself, by creditors, by shareholders or by the Cayman Islands Monetary Authority (CIMA).<sup>77</sup>

The grounds for an application differ, depending on whether it is the company that is the applicant, as explained below.

The issue of standing is sometimes referred to as the second hurdle (of four).

Grounds for application - creditor or shareholder application

Per section 104 (2) of the Companies Act, creditors, shareholders, or CIMA may make an application (which may be made *ex parte*) on the grounds that:

- (a) There is a *prima facie* case for a making a winding up order;<sup>78</sup> and
- (b) The appointment of a provisional liquidator is necessary to:
  - (i) preserve and protect the company's assets;
  - (ii) prevent the oppression of minority shareholders; or
  - (iii) prevent mismanagement of the company's affairs by the directors.

#### Prima facie case

This is sometimes referred to as the third (of four) hurdles. It is not necessary to establish that a winding up order will be granted,<sup>79</sup> but it must be "likely".<sup>80</sup>

A *prima facie* case will often be established if the allegations made in the petition for the appointment of provisional liquidators are "supported by the evidence and have not been disproved".<sup>81</sup> Any conflicts of evidence are to be resolved at a substantive hearing, with the benefit of cross-examination.

The Court will not accept spurious, unsubstantiated, or otherwise irrelevant evidence. In a recent decision, *Re Al Najah Education Limited*,<sup>82</sup> minority shareholders relied on the historic and unrelated findings of a market regulator in Dubai in support of an application to appoint provisional liquidators. The lack of a current risk resulted in the application being refused.

<sup>&</sup>lt;sup>77</sup> Idem, s 104(2).

<sup>&</sup>lt;sup>78</sup> See Official Liquidation below.

<sup>&</sup>lt;sup>79</sup> In re Asia Strategic Capital Fund [2015] (1) CILR Note 4.

<sup>&</sup>lt;sup>80</sup> Revenue and Customs Commissioners v Rochdale Drinks [2013] BCC 419 at para 77.

<sup>&</sup>lt;sup>81</sup> In re Asia Strategic Capital Fund [2015] (1) CILR Note 4.

<sup>&</sup>lt;sup>82</sup> Unreported, 9 August 2021.



#### Necessity

Necessity is the fourth and final "hurdle". The necessity requirement has been described as a "heavy burden" to satisfy. "Clear or strong evidence" is needed that there is a serious risk that one or more of the matters described in section 104(2)(b) of the Companies Act will occur if provisional liquidators are not appointed.<sup>83</sup>

Examples of where the necessity requirement has been satisfied include:

- (a) the assets of the company are being, or are likely to be, dissipated to the detriment of the petitioners.<sup>84</sup> This is not to be looked at as dissipation in the asset-freezing sense (that is, deliberately making away with the assets), but rather that there is a serious risk that assets may not continue to be available to the company;<sup>85</sup>
- (b) mismanagement amounting to "culpable behaviour involving breach of duty" or "improper behaviour"; 86 and
- (c) serious issues with the company's record keeping, including evidence that records may be lost or destroyed.<sup>87</sup>

Evidence where the requirement has not been satisfied include:

- (1) China Resources and Transportation Group Limited<sup>88</sup> the evidence on mismanagement was considered "flimsy" and "little more than mere assertion" and the application did not appear to have the support of other creditors;
- (2) Grand State Investments Limited<sup>89</sup> the evidence did not establish any serious risk of dissipation of assets and / or mismanagement and it was not explained why provisional liquidators were necessary to prevent any dissipation or mismanagement; and
- (3) Re  $ICGI^{90}$  the evidence did not "paint a satisfactory or clear picture" of alleged conduct giving rise to the application.

See Ex parte Nyckeln [1991] BCLC 539; CW Group Holdings Limited (unreported, 3 August 2018) and Re Al Najah Education Limited (unreported, 9 August 2021).

<sup>&</sup>lt;sup>84</sup> Re Asia Strategic Capital Fund LP (unreported, 30 April 2015) at para 45.

<sup>&</sup>lt;sup>85</sup> Re ICG I (unreported, 4 August 2021) at para 23.

<sup>&</sup>lt;sup>86</sup> Re Asia Strategic Capital Fund LP (unreported, 30 April 2015) at para 60.

<sup>&</sup>lt;sup>87</sup> Revenue and Customs Commissioners v Rochdale Drinks Distributors Ltd [2012] 1 BCLC 748 and Re Rochdale Drinks [2013] BCC 419.

<sup>&</sup>lt;sup>88</sup> Unreported, 23 April 2021.

<sup>&</sup>lt;sup>89</sup> Unreported, 28 April 2021.

<sup>&</sup>lt;sup>90</sup> Unreported, 4 August 2021.



# Grounds for application - company application

Per section 104(3) of the Companies Act, the company itself may make an application for provisional liquidation. It is important to appreciate the distinction between creditor or shareholder applications, and company applications; the tests are different.

The revised language of section 104(3) was revised in 2022. It provides that the Court may appoint provisional liquidators where the Court considers it "appropriate to do so". This test appears to be extremely broad, and it will be interesting to see how the court develops the principles that apply.

The evidential requirements imposed on a company making an application for provisional liquidators are simply that the board of directors of the company must consider the appointment of provisional liquidators to be in the best interests of the company.<sup>91</sup>

The amended terms of section 104(3) do not preclude a company from seeking the appointment of provisional liquidators where it intends to present a restructuring proposal to its creditors or members (or a class thereof).

Despite the application being traditionally made *ex parte*, the wishes of creditors should be taken into consideration where possible, including the status of those creditors (that is, whether they are secured or unsecured).

Appointment and powers of the provisional liquidators

The provisional liquidator (or, where there is more than one, the joint provisional liquidators or JPLs) will be appointed by the Court. The JPLs will be nominated by the applicant who files the petition.

Unlike the automatic statutory powers available to official liquidators following appointment, <sup>92</sup> a provisional liquidator's powers must be expressly granted by the terms of the appointment order. <sup>93</sup> To this end, the powers must be justified and tailored to meet the specific needs of the company. The applicant should be prepared to justify to the Court the reason for each power sought in the draft order of appointment.

# Management participation

Each order is tailored to the specific needs of the case and the extent of the powers granted by the court to the provisional liquidators depend upon the reason for the provisional liquidators' appointment. For example, if the provisional liquidators are appointed to prevent mismanagement, it is likely the entirety of the board's powers may be removed from them and vested in the provisional liquidators. In other scenarios, the board may retain its powers and the provisional liquidators' role may be more limited.

<sup>&</sup>lt;sup>91</sup> CWR, O 4, r 6(2).

<sup>&</sup>lt;sup>92</sup> Companies Act, s 110(2)(b).

<sup>&</sup>lt;sup>93</sup> Idem, s 104(4).



Historically, when provisional liquidators were appointed largely to secure a moratorium from creditor claims, the provisional liquidator's powers would often be quite limited. This was commonly referred to as "light touch" provisional liquidation, where existing management was allowed to continue in control of the company but subject to the supervision of the provisional liquidator and the Grand Court.

# Provisional liquidation committee

The Grand Court may direct that an *ad hoc* provisional liquidation committee be established. The committee's mandate is normally to assist and act as a sounding board for the provisional liquidators and to monitor the provisional liquidators' fees. It should be noted, however, that such a committee is not a creature of statute and will usually not have the same powers as the liquidation committee in an official liquidation.

# Statutory moratorium

Pursuant to Section 97 of the Companies Act, once a provisional liquidator is appointed, no action or proceeding may be commenced or continued against the company without the leave of the Grand Court. Traditionally, this has been a key feature of the provisional liquidation process.<sup>94</sup>

The stay does not, however, prevent secured creditors from enforcing their security.

# Adjudication of claims

There is no statutory mechanism for the adjudication of creditors' claims during a provisional liquidation. Claims will be submitted and adjudicated as part of any official liquidation that may ensue.

#### Onerous contracts

Provisional liquidators have no statutory power to disclaim onerous contracts. Failure to comply with any such contracts will therefore have the usual consequences for breach of contract.

# Essential contracts / supply of utilities

If a request is made by a liquidator or provisional liquidator for the continued provision (after the date of the appointment of the provisional liquidator or date on which the winding up order was made) of electricity, water or telecommunications, the relevant utility supplier may make it a condition of the provision of such supply that the liquidator personally guarantees the payment of any charges in respect of that supply.

<sup>&</sup>lt;sup>94</sup> For a case in which leave was sought to lift the stay, see *In the Matter of the Wimbledon Fund SPC* (in official liquidation) [2019 (1) CILR note 1].



The supplier may not, however, make it a condition of the supply that any outstanding charges (which pre-date the appointment of the liquidator / winding up order) are paid.<sup>95</sup>

#### **Timeframe**

The time taken to complete a provisional liquidation depends on several factors, including its purpose.

If the purpose of the provisional liquidation is to preserve the assets until the hearing of a winding-up petition, the duration is typically short (four to eight weeks of the petition being filed).

# Conclusion of a provisional liquidation

An application for provisional liquidation may be concluded in the following circumstances:

- A winding-up order is made at the first hearing (that is, the company enters official liquidation meaning the company will be dissolved at the end of a liquidation process);
- A winding-up petition is dismissed;
- The provisional liquidator, the company, a creditor, or a shareholder applies for an early termination of the provisional liquidators' appointment and such application is granted; or
- An appeal against the provisional liquidator's appointment succeeds.

# 6.3.2.3 Official liquidation

The purpose of an official liquidation is to wind up the company and distribute its assets to its creditors and shareholders.

The court is central to the process. It decides to appoint official liquidators, considers whether to approve certain actions of the liquidators (sale of assets, leave to commence litigation, compromise of claims) and sanctions payment of the liquidators' remuneration and expenses.

# Entities that may be officially liquidated

As with voluntary liquidations and provisional liquidations, official liquidations are available to:96

- (a) companies incorporated and registered under the Companies Act;
- (b) bodies incorporated elsewhere but registered in the Cayman Islands; and

<sup>&</sup>lt;sup>95</sup> Companies Act, s 148.

<sup>&</sup>lt;sup>96</sup> Idem, s 91.



- (c) foreign companies which:
  - (i) carry on business or have property located in the Cayman Islands;
  - (ii) are the general partner of a limited partnership registered in the Cayman Islands; or
  - (iii) are registered under Part IX of the Companies Act (so-called "overseas companies").

Functions of the official liquidator(s)

The functions of official liquidators are:97

- (a) to collect, realise and distribute the assets of the company to its creditors and, if there is a surplus, to the persons entitled to it; and
- (b) to report to the company's creditors and contributories upon the affairs of the company and the manner in which it has been wound up.

Standing to present a petition

Section 94 of the Companies Act states that an application to the Court for the winding-up of a company must be by petition presented either by:

- (a) the company;
- (b) any creditor;
- (c) any shareholder of the company; or
- (d) the Cayman Islands Monetary Authority (which is the financial services regulator). 98

The right to present a petition is, however, subject to any contractually binding non-petition clauses.

Until earlier this year, a company could only file a winding up petition if the directors had obtained a shareholder resolution authorising them to do so, or they had been duly authorised to do so in the company's articles of association. Since the commencement of the Companies (Amendment) Act 2021, this rule does not apply to companies incorporated on or after 30 August 2022. For these newly incorporated companies, the default position is that the directors have statutory authority to present a winding up petition without the approval of shareholders and / or without express authority being conferred in the articles (thereby reversing the previous

<sup>&</sup>lt;sup>97</sup> Idem, s 110.

<sup>&</sup>lt;sup>98</sup> There have been several high-profile applications by CIMA in recent years concerning regulated entities (banking, securities, insurance) such as *In the matter of OneTradex* and also *In the matter of Caledonian Bank Limited*. A petition is often preceded by the appointment by CIMA of one or more insolvency practitioners to relieve incumbent directors of command.

<sup>&</sup>lt;sup>99</sup> Re Emmadart [1979] 1 All ER 599, followed in China Shanshui Cement Group Limited [2015 (2) CILR 225].



position under Cayman Islands law). Companies may, however, elect to expressly modify or remove this statutory right (with the necessary amendments to their governing documents).

Although not necessary for this course, practitioners should also note the procedural guidance (for filing a winding up petition) at PD 4 of 2017.

Grounds upon which an entity may be wound up

A company may be wound up by the Grand Court if any of the following apply: 100

- (a) the company passes a special resolution requiring it to be wound up by the court;
- (b) the company does not commence business within a year of incorporation;
- (c) the company suspends its business for a whole year;
- (d) the period fixed by the company's articles for the company's duration expires, or an event occurs which, under the articles, triggers the company's winding-up;
- (e) the company is unable to pay its debts;
- (f) the Grand Court decides that it is "just and equitable" for the company to be wound up; or
- (g) the company is carrying on a regulated business in the Cayman Islands and is not duly licensed or registered to do so.

"Unable to pay its debts"

A company is deemed to be unable to pay its debts if: 101

- (a) a creditor to whom the company owes a sum exceeding KYD 100 has served on the company a demand requiring the company to pay the sum due and the company has not been paid for 21 days after the demand;<sup>102</sup>
- (b) execution of other process issued on a judgment, decree or order obtained in the Court in favour of any creditor in any proceedings instituted by such creditor against the company, is returned unsatisfied in whole or in part; or
- (c) it is proved to the satisfaction of the Court that the company is unable to pay its debts.

Normally it is creditors that bring such applications. As a general rule, shareholders cannot apply on this basis because, if the company is insolvent, such shareholders will no longer have an economic interest in the company.

<sup>&</sup>lt;sup>100</sup> Companies Act, s 92.

<sup>&</sup>lt;sup>101</sup> Idem, s 93.

<sup>&</sup>lt;sup>102</sup> If the company is disputing the debt claimed on substantial grounds, then the debt cannot form the basis of a winding-up petition.



The onus is on the party petitioning for the winding up of the company to prove that it is insolvent, not on the company to prove its solvency.

The normal test for whether the company can pay its debts<sup>103</sup> is calculated on a cash-flow basis; however, various authorities in recent years have suggested that future cash flow may be considered.<sup>104</sup>

Cayman Islands law contains no "balance sheet test"; however, the company's general financial position may be relevant to the question of whether it is just and equitable to wind up a company (see below).

## "Just and equitable"

Although the categories of "just and equitable" ground are not closed, commonly petitions under this heading rely upon the following bases:

- loss of substratum;
- deadlock;
- mismanagement; and / or
- exclusion from mismanagement.

Such petitions are normally brought by minority shareholders. The court has the power to make alternative orders (such as orders regulating the management going forward, or orders that the minority shareholders be bought out at a fair price) instead of resorting to liquidation of the company and it will often do so.

Moreover, such "just and equitable" applications will rarely be brought in respect of an insolvent company because a petitioning shareholder will need to demonstrate to the court that it has standing to advance a winding up petition (by showing that it has an economic interest in the company). It will only be able to do so where there will be surplus of assets after the company's debts and the expenses of the winding-up have been paid.<sup>105</sup>

## Groups of companies

Insolvency proceedings relating to each company in a group must be commenced by a separate petition; however, the Grand Court can (and does) take a pragmatic approach and will

<sup>&</sup>lt;sup>103</sup> Companies Act, s 93(c).

<sup>&</sup>lt;sup>104</sup> Re Weavering Macro Fixed Income Fund Ltd (in Liquidation) [2016 (2) CILR 514].

<sup>&</sup>lt;sup>105</sup> For those interested in learning more about the "just and equitable" jurisdiction (which relates primarily to solvent companies and is therefore not the focus of this module), there are numerous examples in the reported case law, eg, *Tianrui* [2019 (1) CILR 481; *CTRIP Investment Holding Limited v Ehi Car Services Limited* [2018 (1) CILR 641. For the interaction of arbitration clauses and the "just and equitable jurisdiction", see *In the Matter of China CVS* (Cayman Islands) Holding Corporation [2019 (1) CILR 266].



sometimes co-ordinate liquidation proceedings in respect of several group companies in the interests of efficiency.

Where appropriate, the Grand Court may order the pooling of assets and liabilities of group companies. This may happen where there are good reasons for piercing the corporate veil, 106 or where the affairs of the separate companies are so interwoven and improperly or inadequately accounted for, that it would be impractical to treat the companies as distinct entities for the purpose of effecting the liquidations. It is also utilised where an international group of companies is being wound up. 107

Alternatively, there may have been a vote from a sufficient majority of creditors in each company by which they agree to a scheme of arrangement that provides for the pooling of assets or a compromise agreement from the liquidators of each company, in relation to cross-claims between group entities.

To achieve such a consolidation, the Grand Court would need to be persuaded to use its discretion with reference to the required majorities being met and there being sufficient benefit to the entities concerned.

In addition, whilst there are no formal provisions for co-operation between liquidators of different companies within a group, there may be circumstances which merit such co-operation. The Grand Court may, therefore, appoint the same liquidators over more than one entity within the group. This will be entirely fact dependent and will involve consideration of the potential benefit to creditors and the risk of any conflict of interest existing or arising. Liquidators' qualifications

Official Liquidators (OLs) must be resident in the Cayman Islands (although foreign practitioners may be appointed jointly with a resident qualified insolvency practitioner)<sup>108</sup> and they must also be qualified Cayman Islands insolvency practitioners (IPs).

It is common for the Court to appoint joint liquidators (for example, one IP from the Cayman Islands together with one from the US, England or Hong Kong), particularly where elements of the work will be undertaken in the US, UK or Asia.

# Displacement of board

Once appointed, the OLs displace the company's directors and control the company's affairs, subject to the Grand Court's supervision. The directors may still be required to assist the liquidator and can be ordered to provide information and deliver up assets or records (see below).<sup>109</sup>

<sup>&</sup>lt;sup>106</sup> See Prest v Petrodel Resources Ltd, 2013, UKSC 34.

<sup>&</sup>lt;sup>107</sup> One such example being the BCCI liquidation (In re BCCI (Overseas) Ltd [2009 CILR 373]).

<sup>&</sup>lt;sup>108</sup> Companies Act, s 108.

<sup>&</sup>lt;sup>109</sup> Idem, s 103; for a recent example, see In the Matter of Asia Private Credit Fund Limited [2020 (1) CILR 134].



# Liquidators' powers of investigation

Upon taking office, the liquidators are responsible for realising and distributing the assets of the company to the unsecured creditors, but they are also given wide-ranging powers, including the power to require directors, professional service providers or employees to provide statements of the company's affairs supported by affidavit<sup>110</sup> and, with leave of the Court, to compel certain persons (such as former directors and officers) to submit to oral examination.<sup>111</sup>

# More on duties of liquidators

The official liquidator is an officer of the court. He is required to make "himself thoroughly acquainted with the affairs of the company; and to suppress nothing, and to conceal nothing, which has come to his knowledge in the course of his investigation, which is material to ascertain the exact truth in every case before the Court".<sup>112</sup>

He may sell assets with sanction of the court:

"The primary duty of a liquidator when selling the assets of a company is to take reasonable care to obtain the best price available in the circumstances ... taking into account the nature of the business to be sold, the relevant market, the steps taken to market and to sell the assets and the urgency of the sale." 113

## Liquidation committee

A liquidation committee must be established unless the Grand Court orders otherwise.<sup>114</sup> It is a body representative of the company's stakeholders formed to consult with the liquidators. The liquidation committee acts as a sounding board for the official liquidators and reviews their fees. The committee consists of not less than three and no more than five members (six in circumstances of doubtful solvency) and the eligibility requirements for the nature of the interest of committee members is contingent on the solvency determination made by the official liquidators.<sup>115</sup>

# Automatic stay

On the making of a winding-up order, an automatic stay comes into effect which prohibits the commencement or continuation of any action against the company without the leave of the Grand Court.<sup>116</sup>

<sup>&</sup>lt;sup>110</sup> Idem, s 101; eg, In the Matter of Saad Investments [2010 (2) CILR 422].

<sup>&</sup>lt;sup>111</sup> Idem, s 103.

<sup>&</sup>lt;sup>112</sup> Gooch's Case 1872, 7 Ch App 207, applied in the local case of *In the Matter of Citrico International Limited* [2004-05 CILR 435].

<sup>&</sup>lt;sup>113</sup> Trident Microsystems (Far East) Limited [2012 (1) CILR 424].

<sup>&</sup>lt;sup>114</sup> Companies Winding Up Rules (2018 Revision), Order 9, r (1)(1).

<sup>&</sup>lt;sup>115</sup> *Idem*, Order 9, r (1)(3) - (6).

<sup>&</sup>lt;sup>116</sup> Companies Act, s 97; see, eg, Wimbledon Fund referred to above.



The automatic stay does not prohibit secured creditors from enforcing their security. 117

#### Provable debts

All debts payable on a contingency and all claims against the company, whether present or future, certain or contingent, ascertained or sounding only in damages, are admissible to proof against the company.<sup>118</sup>

The official liquidator must make a just estimate so far as is possible of the value of all such debts or claims. 119

There are special rules in relation to the admissibility to proof of foreign taxes, fines, and penalties.

## Proofs of debt

Creditors must submit a proof of debt for review by the official liquidator. The proof of debt contains details of the amount and interest owed, including the basis for the debt.

The official liquidator can accept, reject, or request further evidence in relation to a claim.

Creditors can appeal the decision taken by the official liquidator in relation to a proof of claim. On appeal the Grand Court will hear the matter *de novo*. There is no express provision in Part III of Order 16 of the Companies Winding up Rules for cross-examination or discovery on appeal, but the Court has allowed cross-examination in exceptional cases in the exercise of its inherent jurisdiction.<sup>120</sup>

## Trades, assignments and transfers

Creditors can trade or assign their claims without seeking the leave of the Court (although they will need to give notice to the company of any assignment). Shareholders require both the leave of the Court and consent of the official liquidator to transfer their shareholding.<sup>121</sup>

#### Onerous contracts

Official liquidators have no statutory power to disclaim onerous contracts. The usual rules in relation to breach of contract apply.

<sup>&</sup>lt;sup>117</sup> Idem, s 142.

<sup>&</sup>lt;sup>118</sup> As demonstrated in *In the Matter of Saad Investments Company Limited (in liquidation)* [2019 (2) CILR 828].

<sup>&</sup>lt;sup>119</sup> Companies Act, s 139.

<sup>&</sup>lt;sup>120</sup> In the Matter of China Branding Group Limited [2017 (2) CILR Note 8].

<sup>&</sup>lt;sup>121</sup> Companies Act, s 99.



# Duty to report

Official liquidators have a duty to report to the Grand Court, liquidation committee, creditors and shareholders.

# Rights of inspection

Pursuant to section 114 of the Companies Act, at any time after making a winding-up order, the Court may make such orders as it thinks fit for the inspection of the company's documents by creditors and contributories.

The Court may also order the preparation of reports by the official liquidator and the provision of such reports to the company's creditors and contributories.

If, however, the liquidation file contains confidential documents the disclosure of which may be prejudicial to the economic interests of the parties, the official liquidator can apply to the Grand Court for the file / documents to be sealed (so they are not available for inspection).<sup>122</sup>

# Distribution of the company's property

The basic rule is that assets of the company must be applied in satisfaction of its liabilities *pari* passu, following which any assets remaining must be distributed amongst the members according to their rights and interests.<sup>123</sup>

This *pari passu* rule is subject to the very significant *caveat* that effect must first be given to the rights of preferred and secured creditors AND subject to any agreement between the company and any creditors that the claims of such creditors shall be subordinated AND any contractual rights of set-off<sup>124</sup> or netting of claims.<sup>125</sup>

## Order of priorities

A secured creditor's rights in a liquidation are superior to the rights of all other parties and sit above the order of priorities listed immediately below.<sup>126</sup>

The order of priorities in an official liquidation is as follows:

<sup>&</sup>lt;sup>122</sup> Companies Winding up Rules, O 24, r 6; In the Matter of Sphinx Group of Companies [2017 (1) CILR 176].

<sup>&</sup>lt;sup>123</sup> Idem, s 140(1).

<sup>124</sup> Creditors are able to exercise common law and contractual rights of set-off and netting against a company following the commencement of liquidation. Save where the creditor had notice (at the time the debt fell due for payment) that liquidation proceedings had been initiated, set-off will be automatic absent any contractual arrangement to disapply it. Where set-off applies, an account will be taken of what the company owes to the creditor and *vice versa* (calculated at the commencement of the liquidation) and the balance after the set-off will be paid to the party to whom it is due.

<sup>&</sup>lt;sup>125</sup> Companies Act, s 140(2).

<sup>&</sup>lt;sup>126</sup> Idem, s 142.



- (a) liquidation expenses (which includes petitioner's costs, the costs of any restructuring officer and OL's fees and expenses<sup>127</sup>);
- (b) preferential debts, 128 comprising:
  - (i) sums due to employees;
  - (ii) taxes due to the Cayman Islands government;
  - (iii) sums due to depositors (if the company is a bank);
  - (iv) unsecured debts which are not subject to subordination agreements;
- (c) amounts due to preferred shareholders;
- (d) debts incurred by the company in respect of the redemption or purchase of its own shares; 129 and
- (e) any surplus remaining after payment of the above amounts is returned to the shareholders of the company in accordance with its articles or any shareholders' agreement.

### "Preferential debts"

Per section 141 of the Companies Act, in the case of an insolvent company the following debts are paid in priority to all other debts:<sup>130</sup>

- (a) sums due to employees;
- (b) taxes due to the Cayman Islands government;
- (c) sums due to depositors (if the company is a bank);
- (d) unsecured debts which are not subject to subordination agreements.

These preferential debts rank equally. If available funds are insufficient to satisfy them in full, they abate in equal proportions.

# Preferential charge on good distrained

In the event of a landlord (or other person entitled to receive rent) distraining or having distrained on any goods or effects of the company within three months preceding the date of

<sup>&</sup>lt;sup>127</sup> Idem, s 109.

<sup>&</sup>lt;sup>128</sup> Idem, s 141.

<sup>&</sup>lt;sup>129</sup> Idem, s 37.

<sup>&</sup>lt;sup>130</sup> Idem, Sch 2, "Categories of Preferred Debts".



the winding-up order, the debts to which priority is given by section 141 must be a first charge on the goods or effects so distrained on or the proceeds of sale thereof.<sup>131</sup>

### Effect of execution or attachment

Subject to certain qualifications, where a creditor has issued execution against the goods or land of a company, or it has attached any debt due to it and the company is subsequently wound up, the creditor is not entitled to retain the benefit of the execution or attachment against the liquidator unless the creditor has completed the execution or attachment before the commencement of the winding up.<sup>132</sup>

## Avoidance of property dispositions

Section 99 of the Companies Act states that any dispositions of a company's property made after the deemed commencement of the winding-up will be void if a winding-up order is subsequently made (unless validated by the Grand Court).<sup>133</sup> In this regard, it is important to remember that the commencement date will be deemed to be the date on which the petition was filed rather than the date on which the order is made.

The liquidator is entitled to apply for appropriate relief to require the repayment of the funds or the return of the asset.

The court does have the power to validate post-petition grants of security (retrospectively or prospectively), therefore a company should seek validation orders (for example, in relation to the grant of security in exchange for new money).

The court normally will validate such arrangements if the company is clearly solvent and provided it is satisfied that an "intelligent and honest" director acting reasonably would come to that decision.<sup>134</sup> The court is unlikely to endorse such an arrangement where the company is insolvent, unless it can be shown that the grant of security has corresponding benefit to the company and enhances the value for creditors as a whole.<sup>135</sup>

Where no petition has yet been filed, any such transaction is not caught by section 99 however it may be subject to other claw-back mechanisms set out immediately below.

## Voidable preference

According to Section 145 of the Companies Act, any payment or disposal of property to a creditor constitutes a voidable preference if:

<sup>&</sup>lt;sup>131</sup> Idem, s 143.

<sup>&</sup>lt;sup>132</sup> Idem, s 144.

<sup>&</sup>lt;sup>133</sup> This provision is in the same terms as section 127 of the UK's Insolvency Act 1986 therefore decisions of the courts of England and Wales are treated as persuasive authority.

<sup>&</sup>lt;sup>134</sup> In the matter of Fortuna Development Corporation [2004-05] CILR 533.

<sup>&</sup>lt;sup>135</sup> See, by way of illustration, *Tianrui* (*International*) Holding Company Limited [2020 (1) CILR 417]; In the Matter of Torchlight Fund LP [2018 (1) CILR 290.



- it occurs in the six months before the deemed commencement of the company's liquidation and at a time when it is unable to pay its debts; and
- the dominant intention of the company's directors was to give the applicable creditor a preference over other creditors.

In re Weavering Macro Fixed Income Fund Ltd (in Liquidation) the Cayman Islands Court of Appeal<sup>136</sup> and Judicial Committee of the Privy Council<sup>137</sup> considered in detail each stage of the test to be applied in identifying voidable preferences under section 145(1).

Giving a preference over other creditors means putting that creditor in a better position than it otherwise would have been.<sup>138</sup> If the company's dominant intention in making the payment or granting the security was to achieve a different purpose (for example, in good faith to pay an essential service provider) it might not be classed as a voidable transaction even if the collateral effect is to prefer the creditor in question. A dominant intention may be inferred by the court from the available evidence.

Importantly, a disposition made to a "related party" of the company (such as a person who has the ability to control the company or exercise significant influence) will be deemed to have been made with a view to giving a preference.<sup>139</sup>

A disposition that is set aside as a preference is voidable upon the application of the liquidator, who may ask the Grand Court to order the creditor to return the asset and prove in the liquidation for the amount of its claim.

Avoidance of dispositions made at an undervalue

Section 146 of the Companies Act provides that a transaction in which property:

- is disposed of at an undervalue; and
- with the intention of wilfully defeating an obligation owed to a creditor (that is, an intent to defraud)

is voidable on application of the liquidator.

"Undervalue" is defined to mean the provision of no consideration or a consideration which in money or money's worth is significantly less than the value of the property.

The burden of proof is on the creditor or liquidator (seeking to have the disposition set aside) to establish an intent to defraud.

<sup>&</sup>lt;sup>136</sup> [2016 (2) CILR 514].

<sup>&</sup>lt;sup>137</sup> Weavering [2019 (2) CILR 245].

<sup>&</sup>lt;sup>138</sup> Weavering [2019] UKPC 36.

<sup>&</sup>lt;sup>139</sup> Companies Act, s 145 (2) and (3).



The application must be brought within six years of the disposal.

# Fraudulent trading

Section 147 of the Companies Act deals with fraudulent trading.

If the business of a company was carried on with intent to defraud creditors, or for any fraudulent purpose, a liquidator may apply for an order requiring any persons who were knowingly parties to such conduct to make such contributions to the company's assets as the Court thinks proper.

# Obligation to file for insolvency

There is no statutory obligation to file for insolvency and the Companies Act does not contain a prohibition on wrongful trading (that is, continuing to trade whilst insolvent).

Directors can, however, be made personally liable to the company for any losses which they cause to the company if they act in breach of their fiduciary duty to act in the best interests of the company.

In *Prospect Properties v McNeill*<sup>140</sup> the Grand Court held that where a company is insolvent, the directors' duty to act in the best interests of the company requires them to have regard to the interests of its creditors. It is in the interest of the creditors to be paid and it is in the interest of the company to be safeguarded against being put in a position where it is unable to pay.

When a company is in official liquidation, the official liquidator can pursue claims against the directors on behalf of the company (in the company's name) for breach of their fiduciary duty.

## Time frame for completion

There is no set time within which a liquidation must be completed. The time taken to complete a liquidation depends on a number of factors including, but not limited to, the complexity of the issues and the nature and size of the assets.

# Dissolution

At the completion of the winding up of the affairs of the company, the official liquidator applies to the Grand Court for an order that the company be dissolved.<sup>141</sup>

The company cannot be reinstated after dissolution.

<sup>&</sup>lt;sup>140</sup> [1990-91 CILR 171].

<sup>&</sup>lt;sup>141</sup> Companies Act, s 152.



## **Self-Assessment Exercise 4**

### Question 1

Name the three types of liquidation in the Cayman Islands.

## Question 2

Over which companies does the Cayman Islands Grand Court have jurisdiction?

### Question 3

Under what circumstances may a voluntary liquidation come under court supervision?

#### Question 4

In what circumstances may a company be wound up by the Court?

### Question 5

How does any stay affect secured creditors?

### Question 6

Describe the main avoidance of property provisions in the Cayman Islands.

For commentary and feedback on self-assessment exercise 4, please see APPENDIX A

## 6.4 Receivership

## 6.4.1 Introduction

A receiver is essentially a temporary custodian of assets. In general, there are two types of receivership:

- (a) private; and
- (b) court appointed.

A receiver is privately appointed by a secured creditor pursuant to their contractual rights in the relevant security documentation. A receiver may be appointed by the court when justice requires it (for example to safeguard assets that are the subject matter of a dispute (and might



otherwise be dissipated), or to liquidate assets and distribute the proceeds to creditors or shareholders according to their rights).

## 6.4.1.1 Privately appointed receivers

Private receivership is available to secured creditors. The power to appoint receivers will be set out in the contract between lender and a borrower, where security has been granted over an asset as collateral.

The general role of a receiver is to take custody and control of, collect income from, and (if necessary) sell, the asset over which the secured creditor has taken security.

The powers of the receiver relate solely to the asset and will be expressly provided for in the security documents. The receiver's primary duties will be owed to the secured creditor, but secondary duties can arise to other parties, including the borrower, in certain circumstances.

The receiver must take steps to obtain the best price reasonably obtainable for the secured property.

Secured creditors exercising their rights in relation to real estate, have a statutory right to appoint a receiver under the Land Act. 142

# 6.4.1.2 Court-appointed receiverships

The Grand Court may appoint a receiver "in all cases in which it appears to the Court to be just and convenient to do so".

This power derives from section 11(1) of the Grand Court Act, which states that the Grand Court shall possess like jurisdiction within the Cayman Islands which is vested in the High Court of England. In England, section 37(1) of the Senior Courts Act 1981 states that the High Court may appoint a receiver in all cases in which it appears just and convenient to do so.

The most common use of receivers is to support a freezing injunction (where the receiver takes control of asset(s) to preserve the status quo pending further steps in the litigation) or in aid of judgment enforcement (that is, the receiver takes possession of a judgment debtor's property and sells it so as to satisfy a monetary judgment).<sup>143</sup>

The receiver's powers will be set out in the court order that appoints them. This allows for great flexibility, depending upon the demands of each individual situation.

When considering whether to appoint a receiver to enforce a judgment, the Court will consider whether the costs are proportionate.<sup>144</sup>

<sup>&</sup>lt;sup>142</sup> This is beyond the scope of this module, however those candidates that are interested may wish to see Division 3 of the Registered Land Act, especially ss 72 and 73.

<sup>&</sup>lt;sup>143</sup> Grand Court Rules, O 45, r 1(d).

<sup>&</sup>lt;sup>144</sup> *Idem*, O 51, r 1.



The application for a court-appointed receiver may be made by summons or motion.<sup>145</sup> The Court may order the receiver to give security,<sup>146</sup> but where the appointees are professional insolvency practitioners it is usual for the Court to dispense with that requirement (since they are insured).

The receiver may apply to the Grand Court for directions on matters which arise during the receivership, <sup>147</sup> and it is common for receivers to do so when a matter is controversial or concerns a significant decision.

The receiver's remuneration will be as authorised by the Grand Court, which may have reference to scales or rates of professional charges as it thinks fit.<sup>148</sup> Since the receivers are often professional insolvency practitioners, the Court will have regard to the Insolvency Practitioners' Regulations.<sup>149</sup>

Should candidates wish to review the rules in greater detail, see Grand Court Rules (GCR) Orders 30, 45 and 51.

Order 51 GCR also provides for the appointment of receivers by way of equitable execution. <sup>150</sup> For examples where receivers have been appointed, see *Tasarruf Mevduati Sigorta Fonu v Merrill Lynch Bank and Trust Co (Cayman) Ltd* <sup>151</sup> and *Scotiabank (Cayman Islands) Limited v Treasure Island Resort (Cayman) Limited*. <sup>152</sup>

# 6.4.2 Segregated Portfolio Companies (SPCs)

Receivers and receivership orders are specifically provided for by statute in respect of a particular type of Segregated Portfolio Companies (SPCs).

An SPC is essentially a regular company which remains a single entity, but which is permitted to create separate portfolios for the allocation different types of assets and liabilities. Each portfolio is ring-fenced (by statute) from the assets and liabilities contained in other portfolios. These companies are easily identified by the words "Segregated Portfolio" or "SPC" after their name.

While the SPC itself may be wound up in accordance with the general winding up process set out in the Companies Act, the official liquidator of an SPC may only deal with the SPC's assets in

<sup>&</sup>lt;sup>145</sup> *Idem*, O 30, r 1(1).

<sup>&</sup>lt;sup>146</sup> *Idem*, O 30, r 2.

<sup>&</sup>lt;sup>147</sup> *Idem*, O 30, r 8.

<sup>&</sup>lt;sup>148</sup> *Idem*, O 30, r 3.

<sup>&</sup>lt;sup>149</sup> Lea Lilly Perry v Lopag Trust Reg (Grand Ct, 20 April 2020, unreported), para 23(c).

<sup>150</sup> This power derives from section 11(1) of the Grand Court Law (which states that the Grand Court shall possess like jurisdiction within the islands which is vested in the High Court of England) read in conjunction with Section 37(1) of the Senior Courts Act 1981 (England) which states the High Court may appoint a receiver in all cases in which it appears just and convenient to do so. For an example where receivers have been appointed, see Scotiabank (Cayman Islands) Limited v Treasure Island Resort (Cayman) Limited [2004=2005 CILR 423]; see also TMSF v Merrill Lynch Bank and Trust Company (Cayman) Ltd [2011] (1) CILR and Y v R (Jan 2018).

<sup>&</sup>lt;sup>151</sup> [2011] UKPC 17.

<sup>&</sup>lt;sup>152</sup> [2004 - 2005 CILR 423].

<sup>&</sup>lt;sup>153</sup> Companies Act, s 216.



a manner consistent with the SP structure (that is, an official liquidation of a SPC must respect the ring-fencing of the SPs). 154

Moreover, in relation to individual portfolios (or "cells"), a statutory receivership regime applies. If the Grand Court is satisfied that the SPC's assets attributable to a particular portfolio of the company are likely to be insufficient to discharge the claims of creditors in respect of that portfolio, it may make a receivership order in respect of that portfolio. The role is analogous to a liquidator. The role is analogous to a liquidator.

An application for a receivership order in respect of a SPC may be brought by the SPC itself, the SPC directors, a creditor of the SPC, a shareholder of the SPC, or, where the SPC is licensed under the relevant regulatory laws, the Cayman Islands Monetary Authority (CIMA).<sup>157</sup>

The Court may make a receivership order if it is satisfied that:

- the SPC's assets are or are likely to be insufficient to discharge the claims of the SPC's creditors;<sup>158</sup> and
- the making of a receivership order would achieve the orderly closing down of the SPC's business and the distribution of the SPC's assets to the persons so entitled.<sup>159</sup>

The test was considered by the Grand Court in *In re Obelisk Global Fund SPC*<sup>160</sup> and *In re Green Asia Restructure Fund SPC*.<sup>161</sup> In these cases, the Court rejected that section 224(1)(a) created a cashflow insolvency test as used for winding up companies. Rather, the section mandates the use of a flexible balance sheet test. The Court must make "a determination on the available evidence of whether the assets are sufficient now, or are likely to be in the reasonably near future, when assessed against its liabilities (as well as its prospective and contingent liabilities), and are held in a form where they may be used to pay the claims of creditors".<sup>162</sup>

When an application has been made for (and during the period of operation of) a receivership order, no suit, action or other proceedings may be instituted against the segregated portfolio company in relation to the segregated portfolio in respect of which the receivership order was made, except by leave of the Court (which may be conditional or unconditional).<sup>163</sup>

During the period of a receivership order, the receiver relieves the directors of their functions and powers in respect of the business of the SPC.<sup>164</sup>

<sup>&</sup>lt;sup>154</sup> Idem, s 223.

<sup>&</sup>lt;sup>155</sup> Idem, s 224(1).

<sup>&</sup>lt;sup>156</sup> In the Matter of JP SPC 1 and JP SPC 4 [2013 (1) CILR 330].

<sup>&</sup>lt;sup>157</sup> Companies Act, s 225(1).

<sup>&</sup>lt;sup>158</sup> Idem, s 224(1)

<sup>&</sup>lt;sup>159</sup> Idem, s 224(3).

<sup>&</sup>lt;sup>160</sup> (Grand Ct, 12 August 2021, unreported).

<sup>&</sup>lt;sup>161</sup> (Grand Ct, 3 August 2022, unreported).

<sup>&</sup>lt;sup>162</sup> In re Obelisk Global Fund SPC (Grand Ct, 12 August 2021, unreported).

<sup>&</sup>lt;sup>163</sup> Companies Act, s 226(5).

<sup>&</sup>lt;sup>164</sup> Idem, s 226(6).



When the purposes for which the receivership order was made have been achieved, substantially achieved, or become incapable of being achieved, the Court discharge the receivership order.<sup>165</sup> Additionally, a receivership order will cease to have effect if a winding up order is made in respect of the SPC.<sup>166</sup>

# 6.5 Corporate rescue

### 6.5.1 Introduction

The rescue mechanisms discussed in this chapter will be:

- (1) informal workouts;
- (2) provisional liquidation;
- (3) restructuring officer appointments; and
- (4) schemes of arrangement.

Prior to 2022, the Cayman Islands legislative framework did not contain a specialised restructuring regime equivalent to US Chapter 11 proceedings or the UK's administration procedure.

Therefore, the main technique used to achieve breathing space for the debtor was to put the debtor company into provisional liquidation pursuant to section 104(3) of the Companies Act (which triggered a moratorium on claims) to give it time to negotiate and promote a compromise with creditors or members from within the provisional liquidation process. Although the technique was extremely effective, one drawback was that it required the initiation of winding up proceedings, which many companies found unattractive.

On 31 August 2022, Part V of the Companies Act was amended so as to introduce the restructuring officer regime, which is roughly equivalent to Chapter 11 of the United States' Bankruptcy Code and the UK's administration procedure. The appointment of a restructuring officer is made without need for winding up proceedings. The moratorium on creditor action arises immediately upon filing of this petition (rather than upon appointment, as was the case for JPLs under section 104(3) of the Companies Act). The restructuring officer regime allows for a scheme of arrangement within the restructuring proceedings.

In cases where there is low risk of creditor enforcement (meaning that a moratorium is not necessary), distressed companies can use a scheme of arrangement (section 86 of the Companies Act) to restructure the company without the protection afforded by either provisional liquidation or the restructuring officer.

<sup>&</sup>lt;sup>165</sup> Idem, s 227(1).

<sup>&</sup>lt;sup>166</sup> Idem, s 224(4)(b).



## 6.5.2 Informal creditor workouts

A company may seek to refinance or restructure its financial obligations informally, or out of court. This can be cost-efficient and it minimises potentially adverse publicity associated with more formal (court-supervised) mechanisms.

The risk to the company in pursuing this informal approach is that it remains vulnerable to unilateral creditor action. This can, however, be mitigated through the negotiation of standstill agreements.

Standards of best practice for informal workouts include INSOL International's International Statement of Principles for a Global Approach to Multi-Creditor Workouts (INSOL Principles), which have been endorsed by the World Bank.

Notwithstanding the absence of formal proceedings, it may be prudent for the company to engage an insolvency practitioner to help develop and negotiate the informal workout.

# 6.5.3 Provisional liquidation

# 6.5.3.1 Purpose of provisional liquidation

Provisional liquidation is one of three types of corporate liquidation processes available under the Cayman Islands Companies Act, Part V.<sup>167</sup>

In contrast to the appointment of official liquidators, which is commenced by filing a winding up petition, an application for the appointment of provision liquidators is made by way of summons after a winding up petition has been filed, but before a winding up order has been made.<sup>168</sup>

### 6.5.3.2 Standing

An application may be made by creditors or contributories of the company, or (in certain circumstances) by the CIMA. An application by contributories is most commonly seen where there is a dispute between the contributories or between contributories and management, resulting in a loss of trust and confidence and the presentation of a petition that the company be wound up on a just and equitable basis.

The company itself may also seek to appoint provisional liquidators. It may do so between a winding up petition being filed and a winding up order being made, pursuant to section 104(3) of the Companies Act.

<sup>&</sup>lt;sup>167</sup> See para 6.3 (Corporate Liquidation).

<sup>&</sup>lt;sup>168</sup> Companies Act, s 104(1).

<sup>169</sup> Idem, s 102(2). CIMA is able to seek the appointment of provisional liquidators where the debtor company is carrying on a regulated business within the Islands without being duly licensed or registered to do so. The instances of these applications are rare and are not considered further in these materials, which focuses on the applications which may be made by a creditor, contributories or the debtor company.



# 6.5.3.3 Grounds for appointment (in an application by contributories or creditors)

Section 104(2) of the Companies Act provides that provisional liquidators may be appointed on the application of a company's creditors or contributories where:

- (a) there is a *prima facie* case for making a winding up order (the *Prima Facie* test or *Prima Facie* hurdle (also the necessity test or hurdle)); and
- (b) the appointment of a provisional liquidator is necessary to:
  - (i) prevent the dissipation or misuse of the company's assets; 170
  - (ii) prevent the oppression of minority shareholders;<sup>171</sup> or
  - (iii) prevent mismanagement or misconduct on the part of the company's directors.<sup>172</sup> (collectively, the "Necessity" test or hurdle).

The Court only has jurisdiction to appoint provisional liquidators pursuant to a contributory or creditor application in these very specific circumstances (*Orchid Development Group Limited*). The Court views an order to appoint provisional liquidators as a serious step (*In the Matter of Al Najah Education Limited*)<sup>174</sup> and is not lightly made (*In the Matter of ICG I*).

The *Prima Facie* test is satisfied by the applicant demonstrating to the satisfaction of the Court that it is more likely than not that a winding up order would be made on the hearing of the winding up petition.

Where the petition is brought by a creditor, it will be sufficient to demonstrate to the civil evidential standard that the petition debt is due and payable and is not the subject of a genuine or *bona fide* dispute, and that the company is unable to pay its debts within the meaning of section 93 of the Companies Act.

The *Prima Facie* hurdle is more difficult to assess where the petition is presented on just and equitable grounds. It requires the applicant to demonstrate an objectively justifiable loss of confidence in the company's management by the petitioner.<sup>176</sup>

Recent examples in which the Grand Court has considered the prima facie test include: Asia Strategic Capital Fund LP;<sup>177</sup> Grand State Investments Limited;<sup>178</sup> In the Matter of Global Cord

<sup>&</sup>lt;sup>170</sup> Companies Act, s 104(2)(b)(i).

<sup>&</sup>lt;sup>171</sup> *Idem*, s 104(2)(b)(ii).

<sup>&</sup>lt;sup>172</sup> Idem, s 104(2)(b)(iii).

<sup>&</sup>lt;sup>173</sup> (2012 (2) CILR Note 14), para 5.

<sup>&</sup>lt;sup>174</sup> FSD Cause No 119 of 2021 (unreported, 9 August 2021), para 33.

<sup>&</sup>lt;sup>175</sup> FSD Cause No 192 of 2021 (DDJ) (unreported, 4 August 2021).

<sup>&</sup>lt;sup>176</sup> In the Matter of Seahawk Dynamic Fund Cause No FSD 23 of 2022 (Unreported, 16 February 2022), para 38.

<sup>&</sup>lt;sup>177</sup> [2015] (1) CILR Note 4.

<sup>&</sup>lt;sup>178</sup> (Unreported, 28 April 2021).



Blood Corporation; 179 and In the Matter of Seahawk Dynamic Fund. 180

The necessity hurdle requires clear and strong evidence that the appointment of provisional liquidators is necessary to prevent the dissipation or misuse of the company's assets, and / or the oppression of minority shareholders, and /or mismanagement or misconduct on the part of the company's directors.<sup>181</sup>

In respect of the need to prevent a risk of dissipation, it is sufficient for the applicant to show that the assets are being or are likely to be dissipated to the detriment of the petitioners.<sup>182</sup>

So far as allegations of mismanagement or misconduct are concerned, it is necessary to demonstrate that the directors are culpable of behaviour involving a breach of duty or improper behaviour that involves a breach of the company's governing documents or governance regime.<sup>183</sup>

Where the Court is not satisfied that the necessity test has been satisfied, but there remains a need to investigate the company's affairs, it may be appropriate for an alternative order to be made by the Court to regulate the company's affairs which could include the appointment of Inspectors or an independent director.<sup>184</sup>

# 6.5.3.4 Grounds (in an application by the company itself)

After a winding up petition has been filed, but before a winding up order has been made, the company in question may apply to appoint provisional liquidators.<sup>185</sup>

Previously, a company was expressly permitted to seek the appointment of provisional liquidators where it intended to propose a compromise or arrangement to its creditors and / or contributories (or a class thereof).

Since 31 August 2022, the express right of a company to apply for the appointment of provisional liquidators for the purposes of proposing a compromise or arrangement has been removed from the Companies Act. The revised language of the Act states that "the Court may appoint a provisional liquidator if the Court considers it appropriate to do so".<sup>186</sup>

The test is so broadly drafted that it continues to accommodate *inter alia* the appointment of provisional liquidators where the company intends to present a restructuring proposal to its creditors or members (or a class thereof).

<sup>&</sup>lt;sup>179</sup> Cause No FSD 108 of 2022 (Unreported, 28 September 2022).

<sup>&</sup>lt;sup>180</sup> Cause No FSD 23 of 2022 (Unreported, 16 February 2022).

<sup>&</sup>lt;sup>181</sup> Ibid.

<sup>&</sup>lt;sup>182</sup> In the Matter of Asia Strategic Capital Fund LP (Unreported)' see also Pacific Fertility Institutes Holding Company Limited (Unreported, 17 July 2019), where the necessity hurdle was satisfied.

<sup>&</sup>lt;sup>183</sup> *Idem*, para 60.

<sup>&</sup>lt;sup>184</sup> Companies Act, s 95(3).

<sup>&</sup>lt;sup>185</sup> Idem, s 104(3).

<sup>&</sup>lt;sup>186</sup> Idem, s 104(3).



There is no *prima facie* or necessity test, as there is for contributory or creditor applications. The evidential requirements imposed on a company making an application for provisional liquidators are simply that the board of directors of the company must consider the appointment of provisional liquidators to be in the best interests of the company.<sup>187</sup>

# 6.5.3.5 Procedural requirements and process

The procedural requirements which set out how an application for provisional liquidators should be made, are set out in the Companies Winding Up Rules. Whether the application is made by the company, a creditor or contributory it must be made by way of ordinary summons<sup>188</sup> which is filed as an application in the proceedings commenced by the winding up petition.

It is possible for an application to be expedited for reasons of urgency. That urgency may arise from the same reasons which give rise to the application of provisional liquidators (that is, risk of dissipation or assets or mismanagement causing prejudice to the interests of the company and its stakeholders).

Applications for the appointment of provisional liquidators brought by creditors or contributories of the company are governed by the Order 4, Part 1 of the CRW. Unless there are "exceptional circumstances" the company must be given as least four clear days' notice of the hearing of the application.<sup>189</sup>

There are exceptions to this rule including:

- (i) where the genuine and exceptional urgency of the situation requires the matter to proceed immediately and without notice; and
- (ii) notice may be shortened (or dispensed with entirely) where it appears likely that if notice is given the defendant or others would take action which would defeat the purpose of the application before any order could be made.<sup>190</sup>

In any case where the application is made *ex parte* (whether or not on notice to the company) the applicant will owe a duty to make full and frank disclosure. Further the evidence filed in support of the application must state the reasons for proceeding without notice or with only short notice.<sup>191</sup>

Recent examples where *ex parte* applications were permissible (to prevent dissipation of assets) include *Seahawk China*<sup>192</sup> and *In the Matter of Principal Investing Fund 1 Limited*.<sup>193</sup>

<sup>&</sup>lt;sup>187</sup> CWR, O 4, r 6(2).

<sup>&</sup>lt;sup>188</sup> Idem, O 4, r 1.1(1) (Creditors of Contributories); and O 4, r 6(1) (Company).

<sup>&</sup>lt;sup>189</sup> *Idem*, O 4, r 1(2).

<sup>&</sup>lt;sup>190</sup> Cathay Capital Holdings III LP (Unreported, 24 August 2021), para. 15. This is further reflected in the Financial Services Division Guide, B1.2(b).

<sup>&</sup>lt;sup>191</sup> *Idem*, para 24.

<sup>&</sup>lt;sup>192</sup> *Idem*, paras 22-27.

<sup>&</sup>lt;sup>193</sup> Cause No FSD 268, 269 and 270 of 2021, (Unreported 17 September 2021).



### 6.5.3.6 Orders

Irrespective of whether the provisional liquidators have been appointed on the application of the company or creditors of contributories of the company the appoint order must be in the prescribed form, <sup>194</sup> detailing:

- (i) the full names and contact details of the provisional liquidators; 195
- (ii) the powers and authority of the provisional liquidators; 196
- (iii) the powers and authority of the company's board of directors which the directors remain authorised to exercise, and any limitations thereon;<sup>197</sup>
- (iv) unless the requirement to advertise the appointment is dispensed with, details of where and by which date the order appointing the provisional liquidators must be advertised; and
- (v) an order that the remuneration and expenses of the provisional liquidators must be paid out of the assets of the company in any event.

The scope of the powers granted to provisional liquidators is set out in the order that appoints them. This allows for great flexibility, depending on the circumstances. It is important to anticipate the powers which the provisional liquidators may require during the course of their appointment. The Court will need to be persuaded that the terms of the order in each case are appropriate.

In contrast to official liquidators, provisional liquidators are not appointed with the statutory function of gathering in and realising the assets of the company in satisfaction of its liabilities. As such there is no proof of debt process.

### 6.5.3.7 Appointment

Within two business days of the order being made, the applicant is obliged to serve copies of the order appointing the provisional liquidators on:

- (i) the company at its registered office;
- (ii) every person who appeared and was heard at the hearing;
- (iii) the provisional liquidators; and
- (iv) where the company is licensed to carry on a regulated business, the CIMA.

<sup>&</sup>lt;sup>194</sup> CWR, Form 7 (on the application of creditors of contributories); and Form 7A (on the application of the company).

<sup>&</sup>lt;sup>195</sup> Idem, O 4, r 4(2).

<sup>&</sup>lt;sup>196</sup> Idem, O 4, r 4(3).

<sup>&</sup>lt;sup>197</sup> Ibid.



Within seven business days of the order being made, the provisional liquidators are required to:

- (i) file the appointment order with the Registrar of Companies;
- (ii) send notice of the appointment order to the Government Information Service for publication in the next edition of the Cayman Islands Gazette; and
- (iii) send copies of the order to every person who appears to him to have been a director or professional service provider of the company at the time the winding up petition against the company was presented.

Further, the provisional liquidators are required to give notice of their appointment to the company's creditors and contributories as directed by the Court, or in whatever manner appears to the provisional liquidators to be most expedient.

# 6.5.3.8 Stay of proceedings

Once an order is made for the appointment of provisional liquidators the property and assets of the company are subject to a moratorium pursuant to section 97 of the Companies Act which provides that:

"When a winding up order is made or a provisional liquidator is appointed, no suit, action or other proceedings, including criminal proceedings, shall be proceeded with or commenced against the company except with the leave of the Court and subject to such terms as the Court may impose."

The statutory moratorium under section 97(1) of the Companies Act is treated by the Court as having extra-territorial effect, although it is obviously a matter for the relevant foreign court as to whether, and to what extent, the statutory moratorium is recognised and upheld in that foreign jurisdiction.

### 6.5.3.9 The board of directors

The authority of the company's board of directors is not automatically displaced by the appointment of provisional liquidators; all depends on the terms of the appointing order.

Where the grounds giving rise to the need for provisional liquidators are premised on the misconduct and mismanagement of some or all of the board of directors, the terms of the appointment order are likely to severely curtail the powers and authority of the board, such that the authority of the board (or specific members) is effectively suspended for the duration of the provisional liquidation.

# 6.5.3.10 Consultation and committees

Provisional liquidators are officers of the Court and are required to discharge their duties in the



best interests of the company's stakeholders. As in the case of an official winding up, an assessment of who the real stakeholders of the company are depends on whether the company is solvent, insolvent or of doubtful solvency.

There is no requirement to form a liquidation committee for the purposes of the provisional liquidators consulting with the company's stakeholders, however the provisional liquidators will often establish an *ad hoc* committee and may seek to establish a committee in the order of appointment.

#### 6.5.3.11 Termination

The appointment of provisional liquidators terminates by order of the Court where:

- (i) the winding up petition is dismissed by the Court or withdrawn by the petitioner; or
- (ii) a winding up order is made in respect of the company.

Where the discharge of the provisional liquidators results from a winding up order being made in respect of the company, the provisional liquidators are normally appointed as official liquidators.

# 6.5.4 Restructuring officers

### 6.5.4.1 Introduction

Pursuant to sections 91A to 91J of the Companies Act (as revised) and the Companies Winding Up Rules (as revised), a company may petition the Court for the appointment of a restructuring officer.

The presentation of a winding up petition is not required.

An automatic stay (to prevent the continuation or commencement of any proceedings against the company without leave of the Grand Court) takes effect as soon as a petition is filed.

# 6.5.4.2 Who can apply?

Under section 91B(1) of the Companies Act, a company may present a petition.

It may do so on the grounds that the company

- (i) is or is likely to become unable to pay its debts; and
- (ii) intends to present a compromise or arrangement to its creditors (Restructuring Petition).



A Restructuring Petition may be presented by the Board without the need for a resolution of the company's members and without there being any express power to do so in its articles of association.<sup>198</sup>

The requirements for the appointment of restructuring officers are the same as the former requirements for the appointment of a provisional liquidator under section 104 (3) prior to the law being amended in 2022. It is important to appreciate this, since the old authorities governing the appointment of provisional liquidators will likely inform the court's approach to this new restructuring officer regime.<sup>199</sup>

## 6.5.4.3 Procedure

Documents / evidence

Every Restructuring Petition is required to be in Form Number 2A of the CWR.

The Restructuring Petition is required to be supported by:

- (a) an affidavit sworn by or on the authority of the company's board of directors containing, amongst other things:
  - (i) a statement that, having made due enquiry and taken appropriate advice, the board believes that the company is or is likely to become unable to pay its debts (and the reason for the stated belief);
  - (ii) a statement of the company's financial position specifying details regarding the company's assets and liabilities (including contingent and prospective liabilities) and an explanation of how the company will be funded in the event and during the restructuring period; and
  - (iii) a statement of why the directors believe that the appointment of a restructuring officer and the mortarium will be in the bests interest of the company and if relevant, its creditors;<sup>200</sup> and
- (b) an affidavit sworn by the person or persons nominated for the appointment as restructuring officer containing matters which are specified in Order 3, rule 4 of the CWR, which relates to an official liquidator's consent to act.<sup>201</sup>

<sup>&</sup>lt;sup>198</sup> Companies Act, s 91B(2).

<sup>&</sup>lt;sup>199</sup> See, eg, In the Matter of Sun Cheong Creative Development Holdings Limited (Unreported, Smellie CJ, 20 October 2020).

<sup>&</sup>lt;sup>200</sup> CWR, O 1A, r 2(2).

<sup>&</sup>lt;sup>201</sup> Idem, O 1A, r 2(3).



#### **Process**

Unless the Grand Court otherwise orders, once the Restructuring Petition is presented it is required to be advertised in accordance with Form Number 3A of the CWR:

- (i) once in a newspaper having circulation in the Cayman Islands;<sup>202</sup> and
- (ii) in a newspaper having circulation in a country (or countries) in which the petition is most likely to come to the attention of the company's creditors and contributories.<sup>203</sup>

The advertisements are required to appear no more than seven business days after the filing of a Restructuring Petition and not less than seven business days before the hearing date.<sup>204</sup>

This means that the default position is that a Restructuring Petition will be heard on notice to stakeholders. While the prior statutory framework provided that applications for appointment of provisional liquidators were to be made *ex parte*, recent authorities have emphasised the importance of notifying stakeholders in all but exceptional circumstances, so the new regime brings the application process in line with this practice.<sup>205</sup>

## Hearing

Unless the Grand Court otherwise directs, all Restructuring Petitions should be heard within 21 days of presentation.<sup>206</sup> This provision enables companies to seek relief quickly and efficiently while also protecting creditors from debtor companies who may seek to use the statutory moratorium without progressing the substantive application or without a *bona fide* intention to restructure the company.

Every Restructuring Petition must be heard in open court unless the Grand Court directs, for some special reason, that it should be heard in chambers.

Upon the hearing of a Restructuring Petition the Grand Court may:

- (i) make an order appointing a restructuring officer;
- (ii) adjourn the hearing conditionally or unconditionally;
- (iii) dismiss the petition; or

<sup>&</sup>lt;sup>202</sup> Idem, O 1A, r 1(3).

<sup>&</sup>lt;sup>203</sup> Idem, O 1A, r 1(4).

<sup>&</sup>lt;sup>204</sup> Idem, O 1A, r 1(6).

<sup>&</sup>lt;sup>205</sup> See, eg, In the Matter of Midway Resources International (Unreported, Segal J, 30 March 2021).

<sup>&</sup>lt;sup>206</sup> CWR, O 1A, r 1.



(iv) make any other order as the Grand Court thinks fit except an order placing the company into official liquidation.<sup>207</sup> That is, the Grand Court will have no power to wind up a company on the basis of a Restructuring Petition.

# 6.5.4.4 Appointment of restructuring officers

### Qualifications

Restructuring officers are officers of the Court and are required to be qualified IPs, save that the Court retains a discretion to appoint a foreign practitioner in appropriate cases<sup>208</sup> (on the condition that a foreign practitioner must not be appointed as the sole restructuring officer of the company). The Court may appoint two or more persons as restructuring officers and they must be authorised to act jointly and severally, unless otherwise ordered by the Court.

The Insolvency Practitioners' Regulations which regulate the identity of an official liquidator and their remuneration apply *mutatis mutandis* to restructuring officers.

Appointment order and effect of appointment

The powers of the restructuring officers, and the powers that remain with the Board, will be set out in the appointment order.<sup>209</sup> As with the provisional liquidation regime, this allows for great flexibility in drafting.

### Reporting requirements

Once appointed, the restructuring officers must report to the Court within 28 days of their appointment. Amongst other things, the report must include details of the:

- (a) steps taken in the restructuring and the further steps intended to be taken in the restructuring generally;
- (b) financial position of the company at the latest practicable date; and
- (c) work done by the restructuring officers and the amount of remuneration claimed by them.<sup>210</sup>

## 6.5.4.5 Creditor / shareholder rights

## Standing to appear

Every person who intends to appear and be heard on the hearing of a Restructuring Petition must give three days' notice of their intention to do so.

<sup>&</sup>lt;sup>207</sup> Companies Act, s 91B(3).

<sup>&</sup>lt;sup>208</sup> Idem, s 91D.

<sup>&</sup>lt;sup>209</sup> Companies Act, s 91B(4) and (5).

<sup>&</sup>lt;sup>210</sup> CWR, O 1A, r 8.



# Creditor protection

The Companies (Amendment) Act and the Amendment Rules ensure that there are adequate protections in place to preserve and protect the rights of both creditors and contributories. The key protections are:

- (a) the company, CIMA, a contributory or a creditor may apply to the Court for a variation or a discharge of an order appointing the restructuring officers;
- (b) a contributory or creditor may also apply to the Court for the removal and replacement of a restructuring officer by way of summons in Form Number 16C of the CWR; and
- (c) creditors with security over the whole or part of the assets of the company will remain entitled to enforce that security without the leave of the Court.<sup>211</sup>

## Concurrent petitions

Creditors may present a winding up petition in respect of the company following presentation of a Restructuring Petition, with leave of the Court. The Court may hear the winding up petition and the Restructuring Petition at the same time.<sup>212</sup>

#### 6.5.4.6 Termination

If the restructuring of a company is successful, through for example a private agreement entered into between the company and its stakeholders, or where a scheme has been approved by the Court, an application may be made for a discharge of the appointment order under section 91E of the Companies Act. The company will then continue as a going concern.

The Court may on the other hand also discharge an appointment order under section 91E of the Companies Act, if the restructuring of the company proves to be unsuccessful or if there is little to no viability that a restructuring plan will be successfully implemented. It is expected that such applications will either be made by the restructuring officers themselves or by creditors or contributories who may wish to present a winding up petition.

If the company is subsequently wound up, the winding up will be deemed to have commenced on the date of the presentation of the Restructuring Petition, such that official liquidators will be in a position to claw-back any preference payments made to creditors within the six months immediately preceding the presentation of the Restructuring Petition.

# 6.5.5 Schemes of arrangement

A scheme of arrangement (Scheme) is a court approved compromise or arrangement between a company and its creditors or members or any classes of them.

<sup>&</sup>lt;sup>211</sup> Companies Act, s 91H.

<sup>&</sup>lt;sup>212</sup> CWR, O 1A, r 5.



An "arrangement" is construed widely and extends to almost any kind of internal arrangement in the company, but every Scheme will be proposed with the intention of revitalising the company at a time of financial distress.

The purpose of presenting the Scheme to the court is for the court to sanction the arrangement and make it binding on creditors or shareholders, notwithstanding that not will be in favour of the arrangement.

The power of the Court to "scheme" a company derives from section 86 of the Companies Act (as revised).<sup>213</sup> The concept will be familiar to students with knowledge of English schemes of arrangement.

### 6.5.5.1 Some or all creditors of members

Such a compromise or arrangement may be proposed and agreed between a company and its creditors or any class of creditors (Creditor Schemes), or between the company and its members or any class of members (Member Schemes).

Examples of Creditor Schemes include debt and contingent liability restructurings through debt-for-debt, debt-for-equity and debt-for-assets swaps, distribution of assets and payment of debts without liquidation, simplification of entitlements in liquidations, giving effect to contractual debt moratoriums, insurance run-offs, and compromise of class actions or group litigation.

Examples of Member Schemes include reorganisations of share capital through mergers and demergers, privatisations and friendly takeovers (the target company advances the Scheme, not the bidding company), share exchanges and purchases, top-hattings (parent company replaced with a new holding company), and demutualisations.

The Scheme may be an arrangement with the whole, or only a subset, of a company's creditors or shareholders. All other, unaffected stakeholders, take no part in the Scheme.

### 6.5.5.2 Who may commence the scheme?

The company, a creditor or a shareholder can commence scheme proceedings; however, scheme proceedings that are commenced by a creditor or shareholder require the company's consent.

Although a creditor or shareholder may commence the proceedings, a Scheme may not be imposed upon a company without its consent.<sup>214</sup>

A Scheme will most commonly be proposed by the company concerned by filing a petition pursuant to section 86 of the Companies Act (Petition).

<sup>&</sup>lt;sup>213</sup> For greater detail, see Practice Direction 2 of 2010.

<sup>&</sup>lt;sup>214</sup> Companies Act, s 86.



The Petition is supported by an affidavit which provides the details of the Scheme, the proposed composition of classes of stakeholders and exhibits the documents that will be send to stakeholders for them to evaluate and vote upon.

#### 6.5.5.3 Moratorium

The Scheme provisions alone do not afford the company a moratorium from creditor actions.

Therefore, the board may file a petition for the appointment of a restructuring officer,<sup>215</sup> which immediately activates the statutory stay on any proceedings (including creditor action) thereby creating breathing space within which to progress the Scheme.<sup>216</sup>

## 6.5.5.4 Company management

A Scheme does not in itself remove or restrict the power of a company's board of directors.

If there is either a restructuring officer or an official liquidator appointed to the company, the board's powers may be impacted.

In the case of a restructuring officer, the Grand Court will have determined (in the appointing order) which powers are retained by the directors, if any. Where the order permits the Board to continue managing the company's affairs simultaneously with the restructuring appointment, this is referred to as "light touch".

If it is the official liquidator seeking sanction of the Scheme, then all the board's powers will be vested in the liquidator.

## 6.5.5.5 Approval procedure

The procedure for obtaining approval for a scheme of arrangement is governed by Order 102, rule 20 of the Grand Court Rules (GCR) and Practice Direction 2/2010.

After the filing of a scheme petition, there is a three-stage process for schemes:

- (a) An application must be made to the Grand Court for an order that meetings of creditors or members be convened for the purpose of approving the scheme (the "convening hearing");
- (b) The scheme proposals are discussed at meetings held in accordance with the convening hearing order and are either approved or rejected (the "scheme meetings");

<sup>&</sup>lt;sup>215</sup> Idem, s 91C.

<sup>&</sup>lt;sup>216</sup> Prior to 31 August 2022, an insolvent company could file a summons for appointment of restructuring JPLs pursuant to s 104(3) of the Companies Act. Upon the appointment of JPLs, a statutory moratorium automatically came into effect pursuant to s 95(3) of the Companies Act. In contrast, under the restructuring officer regime, a moratorium comes into effect at the time of the filing of the petition (Companies Act, s 91G).



(c) If approved at the scheme meetings, an application is then made to the Grand Court to obtain approval / sanction of the scheme (the "sanction hearing").

The detailed scheme documentation is distributed to all scheme participants and may also be advertised, depending on the circumstances.

The documentation will typically contain a mechanism for determining claims, post-sanction of the scheme, for distribution purposes.

# 6.5.5.6 Convening hearing

The first hearing is a summons for directions (Convening Hearing). At this hearing, the Court will be concerned with issues of class composition, any jurisdictional issues, the adequacy of the scheme documentation and notice to stakeholders.

Cayman Islands law regarding class composition<sup>217</sup> is derived from the law as stated by Chadwick LJ in the English case *Re Hawk Insurance Company Limited*.<sup>218</sup> A class must be confined to those persons whose rights are not so dissimilar as to make it impossible for them to consult together with a view to their common interest.

Any creditor or shareholder affected by the proposed Scheme has standing to appear at the Convening Hearing and object to the making of the orders sought by the company. Most commonly, the grounds for objection focus on class composition and the objecting party contends that they, and others, should be in a class of their own.

The Grand Court must be satisfied that the scheme document and supporting explanatory statement contain all the information reasonably necessary to enable the scheme creditors (and / or shareholders, as applicable) to make an informed decision about the proposed scheme.

# 6.5.5.7 Scheme meetings

At the Scheme meeting(s) a vote is taken on whether to approve the Scheme.

For a Member Scheme to be approved, an affirmative vote is required from 75% of the members present and entitled to vote in each class. The old "majority in number" of members test has been abolished.<sup>219</sup>

For a Creditor Scheme to be approved, an affirmative vote is required from 75% of the creditors present and entitled to vote in each class <u>and</u> those creditors approving the Scheme must also be a simple majority of the creditors who voted at the Scheme Meeting, in each class.

If the necessary majorities are obtained, the scheme can proceed to the sanction hearing (see below).

<sup>&</sup>lt;sup>217</sup> In re Euro Bank Corp, 2003 CILR 205.

<sup>&</sup>lt;sup>218</sup> [2001] EWCA Civ 241 (citing Sovereign Life Assurance Co (In Liquidation) v Dodd [1892] 2 QB 573).

<sup>&</sup>lt;sup>219</sup> Companies Act, s 91G.



In this way, it is possible for a debtor can "cram down" creditors (force dissenting creditors to accept the scheme of arrangement) within an accepting class, provided the threshold is reached. It also follows, however, that a scheme creditor or group of creditors may be able to block a scheme if they command enough votes.

## 6.5.5.8 Cross-/intra-class cramdown

At the convening hearing, the court may have placed creditors into different classes. If it has done so, all classes must vote to accept the scheme of arrangement for it to be sanctioned by the court. Therefore, there can be no "cramdown" of the proposed restructuring on a dissenting class as is permitted in Chapter 11 proceedings in the United States.

The absence of a "cross-class cramdown" does not normally present a problem because, unlike Chapter 11 proceedings, most schemes in the Cayman Islands have very few classes (and often only one class) of creditors. In addition, secured creditors are generally treated as being outside the scheme since they can exercise their security rights at any time.

### 6.5.5.9 Court sanction

If it has the necessary creditor support, the compromise or arrangement must still be sanctioned by the Court before it is binding on all the creditors (or the class of creditors, or on the members of class of members, as the case may be), the company and its contributories.<sup>220</sup>

A dissenting creditor (or shareholder) has the right to oppose the scheme at the sanction stage, although its options will be limited at that point.

At the Sanction Hearing, the Court considers (in light of any opposition) whether:

- (a) approval of the Scheme was reasonable (whether an intelligent, honest member of the class convened, acting in his own interest, might reasonably have approved the Scheme);
- (b) each class was fairly represented at the Scheme Meeting;
- (c) the majority acted bona fide;
- (d) all notice periods were met; and
- (e) the resolutions were carried by the requisite majority.

# 6.5.5.10 Timeframe

Typically, it takes between three to four months from the filing of the petition to the approval of the scheme. In almost all cases, however, substantial preparatory work will have taken place

<sup>&</sup>lt;sup>220</sup> Idem, s 86(2).



before the Petition is filed, to formulate the Scheme proposal and negotiate with key stakeholders for support of the proposed Scheme.

## 6.5.5.11 Trading claims

There is no statutory prohibition on the trading of creditor claims. For a legal assignment of debt to be effective, however, the company would need to be given notice of it.

# 6.5.5.12 Groups

As discussed above in relation to provisional and official insolvency, the Grand Court can take a pragmatic view in relation to group companies. In the restructuring context, therefore, Schemes may be co-ordinated to ensure efficiency and cost effectiveness.

The Ocean Rig<sup>221</sup> case was a landmark case that used interlocking Schemes in respect of three group companies. Complex questions can arise in relation to Schemes of multiple group companies.

## 6.5.5.13 Disposal of assets

If the company is under the control of a restructuring officer or provisional liquidator, the disposal of assets must be subject to Grand Court approval. Otherwise, the disposal of assets will be carried out by the directors and there are no restrictions to the use or sale of the company's assets (save for any applicable contractual restrictions).

Creditors may bid for the assets. There are no specific rules that govern bids by creditors; however, if the company is under the control of a restructuring officer or a provisional liquidator, the sale will require approval of the Grand Court.

# 6.5.5.14 Funding a scheme

The process is funded from the company's assets and / or from any new money (sometimes referred to as debtor-in-possession or DIP financing) invested by way of debt or equity.

If the company is being schemed without a restructuring officer or a provisional liquidator, there is no statutory protection / priority afforded to rescue financing. Similarly, there will be no statutory protection / priority in the event the company emerges from court supervision but subsequently fails.

If, on the other hand, rescue financing is provided during the period in which a restructuring officer or a provisional liquidator is appointed, and the company is subsequently wound up without having emerged from the court-supervised rescue process (because no restructuring was ultimately approved), then the rescue financing is likely to constitute an expense of the

<sup>&</sup>lt;sup>221</sup> In the Matter of Ocean Rig UDW Inc and Others, 2017 (2) CILR 495.



court-supervised process, and it will thereby take priority over most official liquidation expenses and all unsecured creditors' claims.

It is noteworthy that any such priority still does not trump any pre-existing security which had been taken over an asset (see commentary on the status of secured assets above).

#### 6.5.5.15 Conclusion of scheme

In summary, the following needs to occur in order for a Scheme to become effective:

- (a) the proposer must file a Petition, summons for directions and supporting evidence at the Grand Court;
- (b) the evidence must contain all information that a party being asked to vote on the Scheme could reasonably need to make in informed decision on whether to support it;
- (c) stakeholders must be separated into classes according to the similarity or differences in their respective rights;
- (d) the Court must approve the Scheme documents, classes and proposed meetings, taking account of any objections raised;
- (e) the company must carry out the subsequent procedure in strict adherence to the orders made at the Convening Hearing;
- (f) at the Scheme Meeting(s), all classes must approve the Scheme, in line with the requisite majorities;
- (g) the Chairman must report to the Court;
- (h) the Court must make orders sanctioning the Scheme (with or without modifications) at the Sanction Hearting, taking account of any objections;
- (i) the company must fulfil all conditions attached to the Scheme; and
- (j) the Scheme will become effective when the order sanctioning the Scheme is filed at the Registrar of Companies.

# **Self-Assessment Exercise 5**

# **Question 1**

What are the key features of the restructuring officer regime?



#### **Question 2**

What is a scheme of arrangement? Is it possible for management to stay in place during a scheme?

### Question 3

Is it possible to cram down dissenting shareholders?

For commentary and feedback on self-assessment exercise 5, please see APPENDIX A

### 7. CROSS-BORDER INSOLVENCY LAW

The Cayman Islands has positioned itself as a leading financial centre for international business. It is home to some 100,000+ companies, many of which conduct their business exclusively outside the Cayman Islands. As a result, most liquidations involve cross-border issues.

# 7.1 The Court's powers

The Grand Court's powers to make orders in support of foreign insolvency proceedings, are provided for in Part XVII of the Companies Act.

# 7.2 UNCITRAL Model Law on Cross-Border Insolvency

The Cayman Islands has not implemented the UNCITRAL Model Law on Cross-Border Insolvency, although most of the principles are followed (in the interests of comity).

# 7.3 European Union legislation

The Cayman Islands, despite being a British Overseas Territory, is not a member of the EU and therefore EU legislation does not apply.

## 7.4 Discretion

In the Cayman Islands, there are no threshold tests for the grant of assistance, nor are there automatic rights based on the centre of main interests (COMI) of the debtor.

Instead, foreign representatives must satisfy the Cayman court that it is appropriate for the court to exercise its discretion by granting the relief sought in the foreign representative's application.



# 7.5 Foreign bankruptcy proceeding

A foreign bankruptcy proceeding includes proceedings for the purpose of reorganising or rehabilitating an insolvent debtor.<sup>222</sup>

# 7.6 Ancillary orders

The Grand Court can provide the following forms of ancillary relief:<sup>223</sup>

- (a) recognising the right of a foreign representative to act in the Islands on behalf of, or in the name of, a debtor;
- (b) enjoining the commencement or staying the continuation of legal proceedings against a debtor;
- (c) staying the enforcement of any judgment against a debtor;
- (d) requiring a person in possession of information relating to the business or affairs of a debtor to be examined by and to produce documents to its foreign representative; and
- (e) ordering the hand-over to a foreign representative- of any property belonging to a debtor.

# 7.7 Criteria upon which the Court's discretion must be exercised

In determining whether to make these ancillary orders, the Grand Court is guided by matters which will best assure an economic and expeditious administration of the debtor's estate, consistent with:<sup>224</sup>

- (a) the just treatment of all holders of claims, wherever they are domiciled, in accordance with established principles of natural justice;
- (b) the protection of claim holders in the Cayman Islands against prejudice and inconvenience in the processing of claims in foreign proceedings;
- (c) the prevention of preferential or fraudulent dispositions of property in the debtor's estate;
- (d) the distribution of the estate among creditors substantially in accordance with the statutory order of priority;
- (e) the recognition and enforcement of security interests created by the debtor;
- (f) the non-enforcement of foreign taxes, fines and penalties;

<sup>&</sup>lt;sup>222</sup> Companies Act, s 240.

<sup>&</sup>lt;sup>223</sup> Idem, s 241.

<sup>&</sup>lt;sup>224</sup> Idem, s 242.



(g) comity (mutual recognition and co-operation concerning legal decisions).

### 7.8 Treatment of creditors

The Cayman Islands is decidedly creditor-friendly. It takes a universalist rather than a territorial approach to cross-border issues.

In many countries, insolvency law is heavily influenced by the desire to prevent unemployment (meaning that the interests of creditors are often subordinated). In other countries, insolvency laws give local creditors preferential treatment at the expense of foreigners. In contrast, Cayman Islands insolvency law focuses upon the rights of creditors (and all such creditors are treated equally regardless of where they are domiciled).

This informal policy allows for a huge volume of capital markets and financial asset finance business to be placed through the Cayman Islands.

### 7.9 Protocols

Cayman Islands legislation does not provide for protocols between the Grand Court and foreign courts.

However, the law does make provision for Cayman official liquidators to enter into international protocols with foreign officeholders to promote:

- (a) the orderly administration of an estate of a company in official liquidation;
- (b) the avoidance of duplication of work; and
- (c) the avoidance of conflict between the official liquidator and the foreign officeholder.

Such protocols may allocate responsibilities between the Cayman liquidator and foreign officeholder in relation to, *inter alia* the:

- (a) preservation and realisation of assets;
- (b) pursuit of causes of action;
- (c) exchange of information;
- (d) procedures for the administration of the estate and reporting;
- (e) adjudication of claims; and
- (f) distribution of assets.



Relevant provisions include:

- the Companies Act Part XVII (International Co-Operation);
- the Companies Winding Up Rules Order 21 (International Protocols);
- the Grand Court Act, section 11A (Interim relief in the absence of substantive proceedings in the Islands); and
- the Grand Court's Practice Direction 1 of 2018.

International protocols agreed between a Cayman liquidator and a foreign officeholder must be approved by both the Grand Court and the appropriate foreign court or authority.

For an example of what such a protocol might look like, see *In the Matter of Trident Microsystems* (Far East) Limited.<sup>225</sup>

#### Self-Assessment Exercise 6

#### Question 1

How will the Grand Court decide whether to grant assistance to overseas insolvency proceedings (and liquidators)?

#### Question 2

Are protocols used? Are there any legal requirements?

For commentary and feedback on self-assessment exercise 6, please see APPENDIX A

## 8. RECOGNITION OF FOREIGN JUDGMENTS

In cross-border cases, the Grand Court adopts a co-operative approach to ensure an effective winding-up and the protection of the interests of its creditors, wherever those creditors are situated.

### 8.1 Treaties

The Cayman Islands has not entered into any international treaties for the reciprocal recognition or enforcement of foreign judgments, neither has the UK extended its ratification of any such

<sup>&</sup>lt;sup>225</sup> [2012 (1) CILR 424] at 437.



treaties to the Cayman Islands by Order in Council (save for the New York Convention on the Recognition and Enforcement of Foreign Arbitral Awards).<sup>226</sup>

The Cayman Islands is not a signatory to the Hague Convention on the Recognition and Enforcement of Foreign Judgments in Civil and Commercial Matters.

#### 8.2 Statute

The Foreign Judgments Reciprocal Enforcement Act (1996 Revision) does provide a statutory scheme for recognition and enforcement of foreign judgments but only where the country from which the judgment originates assures substantial reciprocity of treatment regarding the enforcement of Cayman Islands Judgments.<sup>227</sup> To date, the provisions of the Act have only been extended to judgments from the Superior Courts of Australia. This procedure is governed by Order 71 of the Grand Court Rules.

To be enforceable, the foreign judgment must be:

- (a) final;
- (b) a money judgment; and
- (c) made after the 1996 Act was extended to the relevant foreign country.

### 8.3 Common law

Given the limited application of the Foreign Judgments Reciprocal Enforcement Act (1996 Revision), the enforcement of foreign judgments is usually achieved by commencing a new action in the Cayman Islands based upon the foreign judgment as an unsatisfied debt or other obligation.

Such actions are conducted under the regular procedural regime for litigation in the Cayman Islands (that is, The Grand Court Rules).

Money and non-money judgments (including declaratory judgments) are enforceable at common law.<sup>228</sup>

The mandatory requirements for enforcement of a foreign judgment at common law are:

- (a) the judgment is final;
- (b) the foreign court had jurisdiction over the debtor;

<sup>&</sup>lt;sup>226</sup> The UK has the power to extend treaties because the Cayman Islands is a British Overseas Territory.

<sup>&</sup>lt;sup>227</sup> Foreign Judgments Reciprocal Enforcement Act (1996 Revision), s 3(1).

<sup>&</sup>lt;sup>228</sup> Bandone v Sol Properties 2008 CILR 301. The case confirmed that *in personam* judgments may be recognised and enforced through equitable remedies or, if required, under the principle of comity. The Court will have regard to the principles of fairness, mutuality and public policy.



- (c) the foreign judgment was not obtained by fraud;
- (d) the foreign judgment is not contrary to public policy of the Cayman Islands; and
- (e) the foreign judgment was not obtained contrary to the rules of natural justice.

Once a local judgment has been obtained, the full range of domestic enforcement remedies are available.<sup>229</sup>

### 8.4 Limitation

A six-year limitation period applies both for common law enforcement and under the 1996 Act.

The period runs from the date of the judgment or, when there have been appeals, the date of the last judgment.

### **Self-Assessment Exercise 7**

How can one enforce a foreign judgement in the Cayman Islands?

For commentary and feedback on self-assessment exercise 7, please see APPENDIX A

# 9. INSOLVENCY LAW REFORM

## 9.1 Insolvency Rules Committee

The Insolvency Rules Committee is established by section 154 of the Companies Act (as revised). It is responsible for making rules that may be necessary to give effect to the substantive law.

The Committee is comprised of the Chief Justice, the Attorney General and several respected practitioners (lawyers and IPs) in private practice. The Committee is therefore a useful tool in developing procedural change.

In addition, attorneys and IPs in private practice are instrumental in liaising with the legislature and recommending reforms to government.

Other developments in the law are judge-led (in keeping with the common law tradition of the islands).

<sup>&</sup>lt;sup>229</sup> Including the appointment of receivers under O 45 of the Grand Court Rules.



## 9.2 Restructuring officers

The introduction of restructuring officers on 30 August 2022 via changes to Part V of the Companies Act is the biggest development in recent years. It provides debtors with a global moratorium which is automatic upon the filing of the application to appoint the restructuring officer.

## 9.3 Judicial Insolvency Network (JIN)

The Cayman Islands is a member of JIN and has adopted the JIN Guidelines for Cooperation in Cross-Border Insolvency Matters (JIN Guidelines). See Practice Direction No. 1 of 2018 (PD 1/2018). Such guidelines have been designed to enhance communication between courts, insolvency representatives and other parties.

### 10. USEFUL INFORMATION

- Cayman Islands legislation: <a href="https://legislation.gov.ky/cms/">https://legislation.gov.ky/cms/</a>;
- Cayman Islands Judicial and Legal Website: https://www.judicial.ky/;
- Cayman Islands case law: <a href="https://www.judicial.ky/online-public-register-portal-term">https://www.judicial.ky/online-public-register-portal-term</a>;
- Cayman Islands Grand Court practice directions: <a href="https://www.judicial.ky/courts/grand-court/practice-directions">https://www.judicial.ky/courts/grand-court/practice-directions</a>;
- Cayman Islands Monetary Authority: <a href="https://www.cima.ky/">https://www.cima.ky/</a>;
- Cayman Islands Restructuring and Insolvency Association: <a href="http://risa.ky/">http://risa.ky/</a>;
- Cayman Islands Law Reform Commission: <a href="http://www.lawreformcommission.gov.ky/">http://www.lawreformcommission.gov.ky/</a>
  <a href="portal/page/portal/Irchome">portal/page/portal/Irchome</a>;</a>
- Cayman Finance (a private association tasked with promoting the financial services industry): <a href="https://www.cayman.finance/">https://www.cayman.finance/</a>;
- Cayman Islands Legal Practitioners Association (CILPA) <a href="https://www.cilpa.ky/">https://www.cilpa.ky/</a>.



## APPENDIX A: COMMENTARY AND FEEDBACK ON SELF-ASSESSMENT EXERCISES

## **Self-Assessment Exercise 1**

#### Question 1

On which legal system is the Cayman Islands system loosely based?

## Question 2

To which court or courts may a litigant appeal an adverse decision at first instance?

### Question 3

Which law or laws contains govern insolvency?

# Commentary and Feedback on Self-Assessment Exercise 1

#### Question 1

England.

### Question 2

The Cayman Islands Court of Appeal, the Judicial Committee of the Privy Council in London and (in rare instances) the European Court in Strasbourg.

#### Question 3

The Companies Act (as revised), The Companies Winding Up Rules (as revised).

## **Self-Assessment Exercise 2**

### Question 1

Name the common forms of security in the Cayman Islands for immovable property.

## Question 2

Name the common forms of security in the Cayman Islands for movable property.



#### **Question 3**

How can a lender ensure that other people have notice of its secured position?

# Commentary and Feedback on Self-Assessment Exercise 2

### Question 1

Mortgage (legal or equitable), fixed charge

### Question 2

Mortgage (legal or equitable, fixed charge, floating charged, pledge, lien

## Question 3

File notice of the security with the centrally maintained registers if the property in question is land, a ship, an aircraft or a motor vehicle. For all other types of property, ensure that the Register of Mortgages for the debtor is clear before making the loan and updated with details of the charge after the granting of the loan.

## **Self-Assessment Exercise 3**

### Question 1

Which law governs personal bankruptcy in the Cayman Islands?

# Question 2

Which debtors may be subject to the jurisdiction of the bankruptcy court?

# Question 3

Name 5 acts or defaults which can be alleged by a petitioner as the grounds of a personal bankruptcy petition?

# **Question 4**

Is all the debtor's property available to creditors?



# Commentary and feedback on Self-Assessment 3

## Question 1

The Bankruptcy Act (Cap 7) (1997 Revision).

### Question 2

See section 2 of the law - persons present, resident, having a place of residence, carrying on business in the Cayman Islands.

#### Question 3

There are 12 acts of bankruptcy set out in the legislation.

## Question 4

No, there are exceptions for the support of the debtor's family (see sections 100 and 137, for example).

## **Self-Assessment Exercise 4**

### Question 1

Name the three types of liquidation in the Cayman Islands.

### Question 2

Over which companies does the Cayman Islands Grand Court have jurisdiction?

# Question 3

Under what circumstances may a voluntary liquidation come under court supervision?

## Question 4

In what circumstances may a company by wound up by the Court?

## Question 5

How does any stay affect secured creditors?



#### Question 6

Describe the main avoidance of property provisions in the Cayman Islands.

# Commentary and Feedback on Self-Assessment Exercise 4

### Question 1

Voluntary liquidation, provisional liquidation and official liquidation.

### Question 2

The Grand Court has jurisdiction to make (winding up) orders in respect of companies which are either:

- (a) incorporated in the Cayman Islands;
- (b) incorporated elsewhere but subsequently registered in the Cayman Islands;
- (c) in respect of a foreign company which -
  - has property located in the Islands;
  - is carrying on business in the Islands;
  - is the general partner of a limited partnership; or
  - is registered under Part IX (a so-called "overseas company").

See section 91 of the Companies Act.

## **Question 3**

Section 131 of the Companies Act states:

"When a resolution has been passed by a company to wind up voluntarily, the liquidator or any contributory or creditor may apply to the Court for an order for the continuation of the winding up under the supervision of the Court, notwithstanding that the declaration of solvency has been made in accordance with section 124, on the grounds that-

- (a) the company is or is likely to become insolvent; or
- (b) the supervision of the Court will facilitate a more effective economic or expeditious liquidation of the company in the interests of the contributories and creditors."

#### Question 4

Section 92 of the Companies Act states:

"A company may be wound up by the Court if-



- (a) the company has passed a special resolution requiring the company to be wound up by the Court;
- (b) the company does not commence its business within a year from its incorporation, or suspends its business for a whole year;
- (c) the period, if any, fixed for the duration of the company by the articles of association expires, or whenever the event, if any, occurs, upon the occurrence of which it is provided by the articles of association that the company is to be wound up;
- (d) the company is unable to pay its debts; or
- (e) the Court is of the opinion that it is just and equitable that the company should be wound up."

#### Question 5

Secured creditors are not prohibited from enforcing their security (Section 142 of the Companies Act).

### Question 6

Section 99 (dispositions of property post-commencement), section 145 (voidable preference), section 146 (dispositions at an undervalue), section 147 (fraudulent trading) and common law breach of fiduciary duty.

### **Self-Assessment Exercise 5**

#### Question 1

What are the key features of the new restructuring officer regime?

#### **Question 2**

What is a scheme of arrangement? Is it possible for management to stay in place during a scheme?

#### **Question 3**

Is it possible to cram down dissenting shareholders?



# Commentary and feedback on Self-Assessment Exercise 5

## Question 1

Key features of the new restructuring officer regime include:

A company may present a petition to the Grand Court for the appointment of a restructuring officer on the grounds that:

- It is or is likely to become unable to pay its debts; and
- It intends to present a compromise or arrangement to its creditors (or classes of creditors).

The petition may be presented by the directors of the company without a resolution of the shareholders and without there being any express power to present a petition in the company's articles of association.

A moratorium (meaning that no suit, action or other proceedings, whether domestic or foreign, may be initiated or proceeded with without leave of the court) is automatically triggered upon the *filing* of the petition.

The moratorium has extraterritorial effect.

Secured creditors will continue to be entitled to enforce their security without leave of the court and without reference to the restructuring officer.

#### Question 2

A scheme is a court approved compromise or arrangement between a company and its creditors or members. The power derives from section 86 of the Companies Act.

If the company remains out of liquidation, the management stay in control. If a restructuring officer is appointed, management may remain in control subject to oversight by the restructuring officer. Each case will be fact specific.

#### Question 3

It is possible for the majority of shareholders in a class to outvote dissenters within that class, but it is not possible for a majority of classes to outvote a dissenting class. In other words, there is no cross-class cramdown available.



## Self-Assessment Exercise 6

### Question 1

How will the Grand Court decide whether to grant assistance to overseas insolvency proceedings (and liquidators)?

#### Question 2

Are protocols used? Are there any legal requirements?

# Commentary and Feedback on Self-Assessment Exercise 6

### Question 1

The Cayman Islands has not implemented the UNCITRAL Model Law, although regard is had to the principles. The criteria upon which the Court's discretion will be exercised is set out at section 242 of the Companies Act.

## Question 2

There is no legislation governing protocols between courts. However, there is law on protocols between officeholders. These must be approved by the Grand Court.

## **Self-Assessment Exercise 7**

How can one enforce a foreign judgement in the Cayman Islands?

# Commentary and feedback on self-assessment exercise 7

At common law there are five requirements:

- (1) the judgment is final;
- (2) the foreign court had jurisdiction over the debtor;
- (3) the foreign judgment was not obtained by fraud;
- (4) the foreign judgment is not contrary to public policy of the Cayman Islands; and
- (5) the foreign judgment was not obtained contrary to the rules of natural justice.



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